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- 1 Developing a policy framework to support role extension in diagnostic radiography in
- 2 Ghana
- 3 Wuni AR, Courtier N, Kelly D
- 4

#### 5 ABSTRACT

- 6 Introduction
- 7 A global shortage of radiologists is affecting the timely provision of imaging reports and thus
- 8 healthcare delivery. This situation has been the main driving factor behind successful role
- 9 extension by radiographers into areas that traditionally were within the scope of
- 10 radiologists including image interpretation and reporting. The shortage of radiologists is
- 11 even worse in developing countries like Ghana. There is a need for policy to guide the
- 12 introduction and implementation of role extension in Ghana.
- 13 Methods
- 14 A qualitative single case study with multiple sites across the country was used. A sample of
- 15 16 participants, including 8 radiographers, 3 radiologists, 3 medical officers, a senior official
- 16 each from the Ministry of Health and the Allied Health Professions Council, were
- 17 interviewed about role extension.
- 18 Results
- 19 The findings indicate the need for a guiding policy of role extension to be spear headed by
- 20 the Ministry of Health to gain the needed credibility. The findings suggest the policy should
- 21 be made to meet the local needs of the country. It also established the policy should
- 22 regulate education and training and the scope of practice.
- 23 Conclusion
- 24 The study established the need for policy to guide the introduction and practice of role
- extension in diagnostic radiography in Ghana. The study also established the need for a
- 26 broad consultation of all key stakeholders based on an internationally accepted consensus
- 27 building model.
- 28
- 29

# 30 Developing a policy framework to support role extension in diagnostic radiography in 31 Ghana

### 32 Introduction

- 33 Radiological management of patients relies on timely and accurate interpretation of
- 34 diagnostic examinations. Delays caused by a lack or absence of radiologists can adversely
- 35 affect optimal decision-making and clinical outcomes.<sup>1</sup> The global shortage of radiologists<sup>2</sup>
- 36 has driven role extension of radiographers into image interpretation and reporting, with

- 1 radiographers educated to postgraduate level now issuing independent written reports to
- 2 the same standard as radiologists.<sup>3,4</sup> This deficiency of radiologists is even more severe in
- 3 developing countries: for example, Ghana recorded having only 35 radiologists in 2015.<sup>5,6</sup>
- 4 Table 1 places in context the situation in Ghana compared with other countries.

Country	Population	Number of radiologists	Number radiographers
	(million)	/100,000 population	/100,000 population
Ghana	25	0.14	1.2
Kenya	43	0.47	2.4
UK	67	6.26	38.7
Canada	37	7	30
EU average	19	12	43.9

5 Table 1 Comparison of radiologist/radiographer to population ratio in Ghana and other

- 6 countries.<sup>7-14</sup>
- 7

### 8 The Case

9 Ghana is divided into 16 administrative regions, each of which has a regional health

10 directorate in charge of healthcare. These regional directorates also report to the national

11 headquarters of the Ghana Health Services which is responsible for implementing all health

12 policy formulated by the Ministry of Health. The minimum education for radiographers has

13 been at Bachelor level until recently when the Ministry of Health introduced a Diploma in

14 Radiography. Radiologists in Ghana are educated either through the Ghana College of

15 Physicians and Surgeons or the West African College of Physicians and Surgeons. The Allied

Health Professions Council regulates the Education, training and practice of all allied health
 professions including radiographers whilst the Medical and Dental Council regulates the

18 practice of all medical officers, including radiologists. All the regional directors of the Ghana

19 Health Services (GHS) are medical doctors, most directors at the national headquarters of

20 the GHS are also medical officers and currently there is no director of allied health services

21 at either the regional or national level. Allied health related issues are therefore handled by

the director of medical services who is a medical doctor and there is a perception that they

23 may not share the same ambition as radiographers seeing to advance their roles.

Additionally, the Ghana Medical Association, which is the professional body for all medical

25 doctors in Ghana, has a collective bargaining certificate and therefore recognised as trade

- 26 union. However, the allied health professions do not have a bargaining certificate and
- 27 therefore cannot bargain for conditions of service for members. The Health Service Workers
- 28 Union bargains currently on behalf of all allied health professional groups. The HSWU is
- 29 drawn from all persons working in the hospital who are not medical doctors, nurses or

- 1 pharmacists. This situation presents many challenges and important in terms of the context
- 2 for the current study into the policy background for role extension in radiography.
- 3

The UK pioneered role extension in radiography practice,<sup>15</sup> as a response to a rising demand 4 for radiological services and government policy seeking to improve the patient pathway and 5 6 reduce waiting times.<sup>16,17</sup> It is important that other countries view this experience as a 7 possible model rather than a template and identify local needs and tailor their role extension practices to meet these.<sup>18</sup> However, evidence from other jurisdictions can help 8 9 inform the formulation of locally effective radiography role extension policy to guide that 10 practice.<sup>18</sup> For example, the Australia Institute of Radiography (AIR) set up the Advanced Practice Working Group to define an appropriate national model of advanced practice,<sup>19</sup> 11 12 which evolved into an interprofessional review and recognition of key contextual factors. More broadly, national policy to support role extension in imaging can draw upon 13 14 international experience suggesting that specialised radiographers can increase the health service expertise available to patients and thus bring about better imaging outcomes, 15 16 reduce waiting times and re-attendance, reduce interpretation errors, as well as financial savings for organisations or health systems.<sup>20-25</sup> Image interpretation roles may also help 17 increase retention rates of radiographers in the workforce via increased job satisfaction and 18

- 19 professional standing. <sup>26, 27</sup>
- 20 Developing appropriate guidelines, protocols and a governance framework that
- 21 encompasses education, redefining the scope of practice for radiographers and a means for
- 22 auditing practice are generic requirements to support role extension in radiography.<sup>18, 28</sup>
- 23 The scope of practice in the UK varied depending on local needs and included
- 24 musculoskeletal, chest, abdomen, head Computed Tomography (CT) and Magnetic
- 25 Resonance Imaging (MRI) for knee and lumbar spine image interpretation 2<sup>29-42</sup>. The scope
- of practice to be determined by policy in Ghana should be guided by specific local needs.
- 27 Wuni at al<sup>43</sup> identified opportunities for role extension in radiographer reporting in Ghana,
- identified the need for the education, training and regulation as critical elements and Atta-
- 29 Boateng found that Ghanaian radiographers were willing to extend their role into image
- 30 interpretation.<sup>44</sup> The current study builds on this finding by exploring the role that policy
- plays in guiding the introduction of role extension in Ghana and identifying areas that such a
- 32 policy should address.

### 33 Aims

34 The aim of the study is to explore role, scope, and potential elements of policy that would

35 support the implementation of role extension in radiography in Ghana.

### 36 Methods

- A single qualitative case study design was used with multiple sites across the country. Case
- 38 study involves the in-depth study of a phenomena (the case).<sup>45</sup> The case in this study was

- 1 the healthcare system in Ghana. The aim of the study suggested the need for an in-depth
- 2 exploration of role extension and how to identify elements of effective policy to guide its
- 3 introduction and adoption in practice. Case study was thus deemed the best fit for the
- 4 study. Ethical approval was gained from the Ghana Society of Radiographers (GSR)
- 5 (February 2017) and Cardiff University School of Healthcare Sciences Ethics Committee
- 6 (October 2017). The GSR facilitated access approvals to their members and study sites. This
- 7 study was guided by the Consolidated Criteria for Reporting Qualitative Research (COREQ).<sup>46</sup>
- 8 Interviews were selected as the primary method of data collection.

#### 9 Participants

- 10 A purposive sampling method allowed the recruitment of 'key informants or subject matter
- 11 experts' likely to contribute data relevant to the study aims. A set criterion of expertise and
- 12 or role and location was determined and participants that met these were then selected
- 13 purposefully. Participants were first contacted by email provided by their professional
- 14 associations. The sample comprised eight radiographers, three medical officers, three
- radiologists, one senior official from the Ghana Allied Health Professions Council (AHPC) and
- 16 a representative of the Ministry of Health (MoH).
- 17 The radiologists were selected from two major cities. Two radiographers worked in higher
- 18 education and six were based in clinical practice across the country. The medical officers
- 19 were recruited from Accident and Emergency units in Accra, Tamale and Wa and the
- 20 representative from the MOH represented the whole country. Participants were selected
- 21 based on their expertise in policy development and/or engagement in contemporary
- radiography issues, range of locations of practice, and willingness and availability to take
- 23 part. Written consent was sought before the scheduled interview date. All data were stored
- securely, and anonymity of participants assured. All persons contacted agreed to take part
- in the study with no dropouts. Some participants knew the first author prior to the study,
- 26 but all participants were informed that the first author is a male radiographer and that the
- 27 research was towards his doctorate. Steps taken to prevent bias include strict bracketing of
- 28 WA's role as a researcher and radiographer and continuous reflections throughout the
- 29 research process. It was also ensured that the researchers remained open-minded and
- 30 interested in the opinions of the participants and reporting these accurately.

### 31 Interviews

Semi-structured interviews were conducted in a conversational style with the use of an 32 33 interview guide, which was piloted, and comprised of questions and prompts relevant to the aims of the study. Interviews were mostly conducted face-to-face at locations (in their place 34 of work) chosen by the participants, so that they would feel comfortable and reduce their 35 travel time, which can be prohibitive in Ghana. Field notes was taken during and after each 36 37 interview, and all were audio recorded and transcribed verbatim by first author. The first 38 author and each participant were the only ones present during interviews. Member 39 checking was attempted by sending all transcripts and interpretations to participants for

- 1 accuracy and views, however none of the participants responded. On the average interviews
- 2 lasted 45 minutes. There were no repeat interviews. Table 2 contains the questions used for
- 3 the interviews
- 4

Main guestion	Prompts and probes
Given the radiologist shortage, unreported	Will you consider role extension for
films and delay in reporting of radiographs	radiographers as a way of solving this
what is the most feasible solution in your	problem and why?
view taking into account the resource	In your opinion how can it be
constraints in Ghana?	implemented?
	Thinking of role extension what scope of
	roles should be extended and what should
	be the minimum qualification?
	Who will be involved in training the
	radiographers for extended roles and how
	will it be regulated?
	How will radiographers who extent their
	roles be placed on the existing structure
	that has no such provisions?
	How will the current policy that does not
	allow radiographers to perform some task
	cater for the roles that will be extended but
	currently outlawed by the existing policy?
	How can it be regulated and controlled?

5 Table 2 Interview guide.

- 6 Documentary review
- 7 The study reviewed available documents that were relevant to the study to enhance rigour.
- 8 Review of documents gave perspective into various aspects of role extension in Ghana. An
- 9 example of a document reviewed is the draft legislative instrument for Act 857 (2013). This
- 10 document gave further insight on the thinking of the policy makers particularly towards role
- 11 extension.
- 12

13

#### 14 Data analysis

- 15 Thematic data analysis followed Braun and Clarke's (2006) model.<sup>47</sup> Primary themes were
- 16 identified using an inductive process of data analysis aided by the NVivo 11 software. The
- 17 data were reduced to ensure that the emergent themes that represented the range of
- 18 participant's opinions and addressed the aim of the study and to enhance credibility and
- 19 rigour.<sup>48</sup> Major and minor themes were identified and were presented in the results. Data
- 20 were coded by first author and reviewed and revised by both the other authors. The review
- 21 was done at a meeting and the categories were revised based on discussions at the meeting.
- 22
- 23

#### 1 Results

- 2 Sixteen interviews were conducted between October 2017 and February 2018. One
- 3 interview was conducted by Skype because the participant was out of Ghana over the
- 4 period of the study and he was the only representative of that category.
- 5 The need for appropriate policy to guide the implementation of role extension in diagnostic
- 6 radiography, and the formulation process required to minimise the likelihood of
- 7 implementation failure are explored thematically. Participants proposed the need for
- 8 regulation of the extended practice role, identified who should act as regulator, and clarified
- 9 the key aspects of extended practice that should be regulated.

#### 10 The basics of regulatory policy

- 11 Most participants across all professions agreed that, as a new and unregulated professional
- 12 activity in Ghana, the introduction of role extension in diagnostic radiography would require
- 13 new and effective policy to guide its inception. They argued that underpinning policy should
- 14 demarcate extended practice role and provide the framework through which they are
- conducted. A policy formulated by the Government, rather than by the professional body
- alone, in this case the Ghana Society of Radiographers (GSR), would provide greater
- 17 legitimacy and overcome likely resistance from radiologists:
- 18 [That policy has to be spearheaded by the Ministry of Health Ghana health 19 service. They that should do that to boost the capacity of their human 20 resource. Elsewhere, at least in the US, there is a programme that they call 21 radiologists assistant, like how we have physician assistants to assist in 22 areas without doctors to give prescriptions, that programme was carried out 23 by the GHS and MoH, so they have to come up with a programme like the 24 radiologist's assistant so that at least all the district and regional hospitals
- 25 can be covered...] (Interview PA8 Radiologist)
- 26

A representative of the AHPC argued that, many unqualified (lacking competence to be working in the required area) personnel are already practising in various allied health professions because of longstanding deficiencies in professional regulation. It would therefore be necessary to begin the process of regulation of extended radiographic practice from its inception. Statutory powers are already enshrined in Act 857 (passed by Parliament in 2013) that, among other things, established the Allied Health Professions Council (AHPC):

[Unlike other health professionals in the country, allied health professionals were left unregulated for several decades, the level of awareness and compliance with the law is low. We are now raising awareness whilst enforcing the law. We are also devising ways of eliminating the practice of unqualified persons practicing. It is therefore important to regulate role extension from the start...] (Interview PA9 AHPC Official). 1

# 2 **Process of policy formulation**

The process of policy formation was seen to be crucial in shaping the actual content and, ultimately, whether policy is successful (or not). Participants argued that the underpinning process would need to include a significant consultation exercise:

- 6 If they (stakeholders) are involved in the process, they are likely to 7 understand and co-operate (Interview PWI Radiographer).
- 8

9 Radiographer participants felt that radiologists would inevitably be involved in the education
10 of radiographers seeking to extend their roles and therefore would also need to be involved
11 in the planning stage of policy formulation:

12 [We will need to consult them (radiologists) because we will need their help 13 also in some of the training modules, once they are coming on board as 14 trainers then we will need to consult them from the very first day. It is 15 important to involve them right from the consultation stage so they don't 16 feel left out or threatened, they will have a sense of ownership, which is 17 important. ...] (interview PA5 Radiographer).

18

One radiographer suggested that all professions need to be educated regarding the societal and professional benefits of role extension that were demonstrated after implementation. The need to emphasise the prospect of beneficial change for the patients, who should be central to healthcare innovation, is considered paramount both morally and professionally and is likely to exert a strong influence on stakeholders:

- [I think there should be sensitization because as it stands it looks like there
  is friction between radiographers and radiologists, so that the radiologists
  for example do not feel that we are taking over their jobs. it is just that we
  want to develop ourselves and we also know that the workload is a lot for
  them...] (Interview PA 1 Radiographer).
- 29

Another radiographer argued that, even though dialogue with radiologists is important, radiographers would need to present compelling data in order to support their case for role extension within the Ghanaian context at the policy formulation stage. The current study serves as a key piece of research to that end:

34[I see the possibility of winning them over in dialogue but it should go with35some information, you are citing cases in the UK and USA but you don't have36any research within your own country. We need some information or37research backing then sit with them and dialogue. I think that will be the38best...] (Interview PT4 Radiographer).

1

# 2 Ingredients of effective policy

Agreement on the need for regulation of extended practice was unanimous across all sites and professionals in the study. Finer grain questions about who, why and what should be regulated generated more divergent views.

6 Who should regulate extended practice in Ghana?

The most popular view expressed by radiographer participants across all sites was that the
AHPC should be responsible for regulating extended practice:

9 We should have the AHPC regulating it because as a radiographer in Ghana
10 you are regulated by the council (Interview PA4 Radiographer).

11 One radiographer argued that the GSR could establish a subsidiary College of Radiographers

12 (CoR) with an education, research and public benefit remit to regulate on its behalf. The

13 rationale being that this model has worked in other countries with advanced radiography

14 roles and could therefore be fit for purpose in Ghana:

- 15[I think the society of radiographers can regulate extended by establishing16the college under the society. Some places have the College of Pharmacists17and College of Nursing or so. We can have a college of radiographers which18will oversee the activities of this training and empowering people to go into19role extension. ...](Interview PA5 Radiographer).
- 20

21 One medical officer surmised that the Medical and Dental Council (MDC) was better placed 22 in Ghana to regulate other health professionals who have extended their roles into areas

23 previously within the medical domain:

[There is the Medical and Dental Council that works normally, and they have
kept an overview of the activities of the physicians' assistants, anaesthesia
and dental assistants and anaesthesiologists,. I think the Medical and
Dental Council can be equipped to do the regulation...] (Interview PT2
Medical officer).

- 29
- 30 What should be regulated?

31 The areas of extended practice that participants believed should be regulated most closely

32 included education and training; remuneration and conditions of service; professional

33 certification and identification; clinical postings and scope and standards of practice.

#### 1 i) Education and training

The wariness about resetting professional boundaries evident between the radiographers and 2 radiologists was crystallised in justifications for appropriate education and training 3 4 programmes. A typical response from one radiographer was that a legal foundation was needed that would govern the education of radiographers prior to adopting any extended 5 6 role:

- 7 We should fight for a legal backing which will give us the mandate to do that training (Interview PT4 Radiographer). 8
- 9

10 Usefully, the draft legislative instrument for Act 857 (2013), which is yet to gain parliamentary approval, would provide for the basic education required by any radiographer to become a 11 12 reporting radiographer. The document reiterates the need to educate professionals to meet 13 international standards of practice to enable them to offer the intended services to patients. 14 That education and training are enshrined in the draft legislative instrument (extract below) 15 is a strong indication of the need for polices to regulate educational standards as suggested 16 by PT4 above:

- 17 A postgraduate certificate (PgC) or postgraduate diploma (PgD) or MSc that has been accredited internationally or locally by the National Accreditation Board, Allied Health 18 Professions Council and the College of Radiographers. Education provision at this level 19 is required to take cognizance of postgraduate outcomes as identified internationally 20 by the World Health Organization (Pages 71/2 paragraph 129). 21
- 22

23 Another medical officer argued for the need to certify suitably gualified personnel who can 24 adopt extended roles (such as image reporting):

25

26 We can register all the radiographers who are trained, they are given PIN 27 (personal identification numbers), and they are given particular stamps that identifies them. So, each radiograph that is reported is signed and endorsed 28 29 by the said radiographer. So, you are able to identify who does it and who does not. That way not anybody will be able to report anything (Interview 30 31 PA7 Medical officer).

32

- 33 It was further argued that there may be a need for sanctions for contravening any agreed system of regulation: 34
- There should be sanctions, for instance, there should be guidelines and 35 standard operating procedures, if you are found guilty of going contrary to 36 the guidelines or the standard operating procedures, the sanctions should 37 38

- and even withdrawal of license to practice depending on the severity of the
   offence that you have committed (Interview PA8 Radiologist).
- 3

### 4 ii) Remuneration and conditions of service for extended roles

Remuneration for practitioners who do extend their role was a concern for radiographer
participants. They argued that any policy that does not include rules on salary structures
would serve as a disincentive to role extension as they perceived no financial reward for
taking on greater professional responsibility:

- 9 [I think there should be a separate grading system for specialist as pertains 10 with the other healthcare professionals in Ghana. As it stands now we have 11 radiographer, senior radiographer, principal radiographer, assistant chief 12 radiographer and chief radiographer and then when you get to chief that is 13 all...] (Interview PW2 Radiographer.)
- 14
- 15 Radiographers that currently pursue postgraduate studies are financially better off working

16 in higher education than in clinical practice. Consequently, postgraduate or highly skilled

17 radiographers often leave the clinical department for academia. They may, however, be

- 18 needed to educate the next wave of extended practitioners as part of this policy approach.
- 19 One of the radiographer participants contended that the majority of radiologists in Ghana are
- 20 located in the two largest cities, leaving some regional hospitals and almost all district
- 21 hospitals without any radiologist. He therefore opined that deployment of radiographers who
- 22 have extended their roles should be regulated to favour such settings:
- 23 [We can start by not putting the radiographers in a conflict situation, by 24 posting them to places where there are no radiologists like the district 25 hospitals or the smaller clinics where the radiologists will typically not want 26 to go. Once we post them there, they would not have issues because their
- 27 target will be the main cities...] (Interview PA5 Radiographer).
- 28

### 29 Regulating the scope and standards of practice

- 30 Two contrasting arguments were made about scope of extended practice. Most participants
- 31 across professions and sites were in favour of limiting practice to a single speciality:
- I think it should be based on speciality so that we will have radiographers
  who are only into say chest reporting, others the appendicular or axial and
  maybe others on skull. Some may also go into head CT reporting and we
- 35 make progress from there. (Interview PW2 Radiographer).
- 36

1 However, this approach could also be less flexible to meet local need:

- I do not think there should be limitations, if there should be limitations does
  it mean the person is specialising in some aspect? How do you know that
  this aspect is better for the person or not? If you are doing it then you have
  to do it fully or you want to do it such that this person is for only Musculo
  skeletal, no, in that situation it may not help the communities where they
  are working (Interview PA2 Radiologist).
- 8

One radiographer argued the self-evident but important point that standards of practice need
to be maintained (or improved) regardless of which healthcare professional provides the
service, and thus it was important to ensure that the radiographers who did extend their roles
had the required competencies to do so:

13It should be known that this group of people have this competence and so14can offer this service (Interview PA4 Radiographer).

Similarly, it was argued that supervision and continuous monitoring and evaluation of the quality of services provided by extended practitioners would help in ensuring that high clinical standards are maintained:

- Monitoring and evaluation of services rendered, if people are being
   monitored and supervised on a regular basis, they tend to work better than
   when they are left on their own. (Interview PA5 Radiographer).
- 21

### 22 Discussion

23 The results suggest the importance of effective policy formulation and successful models of

24 implementation to achieve role extension in diagnostic radiography. This work presented

25 here can therefore serve as a guide towards policy formulation in Ghana.

The aphorism 'If you fail to plan, then you have planned to fail' is popular in Ghana. Our 26 27 findings emphasise that planning is indeed key to the process of policy formulation and implementation in relation to extending the scope of practice of radiographers. It was seen 28 29 as critical to have a broad consultative process that incorporates the views and concerns of service users, healthcare personnel and professional bodies<sup>49</sup>. The outcome of this 30 consultation should help inform policy development for clinical services. Established 31 32 international consensus making models, such as the St Gallen panel of experts,<sup>50</sup> could be adopted with an invited panel of experts and stakeholders to help make the key decisions 33 34 that would guide the introduction and practice of role extension in diagnostic radiography in 35 Ghana. For example, the key decision about who should act as the regulator. This consensual approach would seek to circumvent professional power plays and agendas. 36

Given that the proposed clinical roles are traditionally within the scope of radiologists, it is 1 2 likely the Ghana MDC would want to be involved in the regulation of these practices. Similar 3 roles are already being taken up by a small number of radiographers who are regulated by 4 the AHPC in Ghana. The AHPC could also justifiably seek to regulate role extension. 5 Interestingly, advanced practice in radiography in the UK does not have separate regulation from the Health and Care Professions Council (HCPC), but practitioners are required to 6 practise within the standards of practice and ethics of the HCPC and CoR.<sup>51, 52</sup> It may be that 7 Ghana will be better served learning from such practices. 8

Professional sensitisation to change should involve explaining the potential benefits of role 9 extension to healthcare and, of critical importance, that role extension is seen as 10 11 complementary to the work of radiologists and not as a competitive professional boundary 12 issue. It is important that the views of the general public, as the key service users, are sought 13 before implementation of any new policy. It will also be critical for public confidence that leadership of the various stakeholder groups publicly show support for the policy, as was the 14 case of the UK with both the RCR<sup>53</sup> and SCoR<sup>54</sup> issuing different statements of support. 15 However, our data indicate that the specific conditions of effective role extension policy 16 17 implementation in Ghana may be different from those of some more developed countries.

18 Radiographer participants revealed the need for regulation to set out legally the approved 19 education required for a colleague to take part in role extension. Studies have shown that 20 with appropriate education and training radiographers are comparable to radiologists in image interpretation<sup>55,56</sup> These regulations should include programmes that have been vetted 21 22 and involve institutions accredited externally by an approved body (such as in the UK where 23 programmes and institutions are vetted by the CoR before being given approval).<sup>57</sup> This, it is 24 believed, would curtail the proliferation of unregulated programmes purporting to offer 25 education for role extension. However, the dire shortage of radiologists in Ghana might also 26 serve as a hindrance due to the low number of radiologists available to take part in the 27 education and training of radiographers for extended roles. However, appropriately qualified 28 radiographers in academia could also play a greater role in supporting the education and 29 training of radiographers for extended roles.

30 These data indicate the importance of the conditions of service and rewards for extended role 31 practitioners being part of policy regulations, as this would serve as an incentive and would 32 motivate radiographers to adopt extended roles. If there is no reward for pursuing further education and assuming additional responsibilities, there is likely to be apathy from 33 radiographers towards such a policy. Paterson et al<sup>58</sup> support this finding in a review article 34 on radiographer reporting, developing a policy and practice guide in the UK. Their argument 35 36 for appropriate rewards for radiographers engaged in reporting is likely to be even more relevant in Ghana. 37

For Ghana it is of prime importance that the geographic areas in which radiographers canpractise after successful completion of role extension education are regulated by government

policy. This will ensure that qualified radiographers being deployed in areas where their 1 2 services are most needed is unlikely to face resistance from the radiologists. One solution 3 would be that radiographers enrolling on an education programme for role extension would 4 have been nominated by a hospital that requires their services and they sign a contract with 5 that hospital to practice for a fixed period after successful completion of the programme. The policy should also determine the scope of practice of radiographers after successful 6 completion of their education. Qualified radiographers in remote settings would then have a 7 clear delineation of competency levels and would then be less likely to attempt to practise 8 beyond these. Where a lack of radiologists might translate into a radiographer practicing 9 beyond their scope, the threat of sanctions could act to counteract this professional pressure. 10

11 Our data indicate that regulation should also outline standards of practice and conduct for 12 radiographers taking part in role extension. It is important that there is a distinction made 13 between the generic code of practice for general radiography practice and a specific code of practice for extended practice. Radiographers should be made accountable for their action 14 (or inaction) and would have to adhere to the established standards of practice and conduct 15 set out in the policy.<sup>51,52</sup> In the UK the quality assurance of radiographer reporting is 16 determined by the national occupational standards and best practices, this should not be any 17 different in Ghana.<sup>59</sup> Failure to adhere to these standards could be penalised and the severity 18 19 of the punishments determined by the nature of the offence. It is proposed that practitioners 20 will be assigned an individual PIN and will be required to indicate this number on any work 21 they have done. This will aid in auditing and monitoring of performance. Data from such 22 auditing and monitoring can then be used to offer training in the form of continuous professional development. The monitoring and auditing could be conducted periodically by 23 24 key stakeholders agreed in advance.

Advances in technology provides an opportunity for the use of Artificial Intelligence (AI) in image interpretation. This technology alerts reporting staff of abnormalities in preliminary screening. Remote reporting is also another possible solution. However, for a country like Ghana where internet access is not only unreliable but unavailable in most rural areas these are not always workable solutions.

The strength of the study is the inclusion of professional stakeholders, however the absence of patients in the participants is a limitation. The findings of the study give a broader understanding of policy formulation towards role extension in low resource countries particularly in sub-Saharan African because the culture and available resources in these countries are similar largely. The findings may not apply to any other setting. Future studies to determine areas of need in Ghana that will require role extension is recommended.

36

#### 37 Conclusion

The study showed the need for effective policy to underpin the introduction and practice of role extension in diagnostic radiography. These data indicate that the policy adopted should

- 1 include regulation, clarification about what should be regulated and who the regulator should
- 2 be. The study also established what an effective policy should constitute and the scope and
- 3 standards of practice that should guide role extension in Ghana. The study also proposed the
- 4 need for a broad consultation of all key stakeholders in an internationally accepted
- 5 consensus- building model to provide radiography services fit for the future in Ghana.
- 6
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