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Citation for final published version:

Santika, Truly, Sherman, Julie, Voigt, Maria, Ancrenaz, Marc, Wich, Serge A., Wilson, Kerrie A., Possingham, Hugh, Massingham, Emily, Seaman, Dave J.I., Ashbury, Alison M., Azvi, Taufiq S., Banes, Graham L., Barrow, Elizabeth J., Burslem, David F.R.P., Delgado, Robert A., Erman, Andi, Fredriksson, Gabriella, Goossens, Benoit, Houghton, Max, Indrawan, Tito P., Jaya, Ricko L., Kanamori, Tomoko, Knott, Cheryl D., Leiman, Ashley, Liswanto, Darmawan, Mach, Martin, Marshall, Andrew J., Martin, Julien G.A., Midora, Lelyana, Miller, Adam, Milne, Sol, Morgans, Courtney, Nardiyono, Nardi, Perwitasari-Farajallah, Dyah, Priatna, Dolly, Risch, Robert, Riyadi, Galuh M., Russon, Anne, Sembiring, Juhardi, Setiawan, Endro, Sidiq, Mohammad, Simon, Donna, Spehar, Stephanie, Struebig, Matthew J., Sumardi, Ibrahim, Tjiu, Albertus, Wahyudi, Rizki, Yanuar, Achmad and Meijaard, Erik 2022. Effectiveness of 20 years of conservation investments in protecting orangutans. Current Biology 32 (8), pp. 1754-1763. 10.1016/j.cub.2022.02.051

Publishers page: http://dx.doi.org/10.1016/j.cub.2022.02.051

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# 1 Effectiveness of 20 years of conservation investments in

# 2 protecting orangutans

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109 Keywords: biodiversity; conservation finance; evidence-based conservation; great apes; impact

110 assessment; Indonesia; Malaysia; orangutan; Pongo; tropical forest

### 111 Summary

112 Conservation strategies are rarely systematically evaluated, which reduces transparency, hinders the costeffective deployment of resources, and hides what works best in different contexts<sup>1</sup>. Using data on the 113 iconic and critically endangered orangutan (*Pongo* spp.), we developed a novel spatiotemporal framework 114 for evaluating conservation investments. We show that around USD 1 billion was invested between 2000 115 116 and 2019 into orangutan conservation by governments, non-governmental organizations, companies and communities. Broken down by allocation to different conservation strategies, we find that habitat 117 protection, patrolling and public outreach had the greatest return-on-investment for maintaining orangutan 118 populations. Given variability in threats, land-use opportunity costs, and baseline remunerations in 119 120 different regions, there were differential benefits-per-dollar invested across conservation activities and regions. We show that, while challenging from a data and analysis perspective, it is possible to fully 121 understand the relationships between conservation investments and outcomes, and the external factors that 122 influence these outcomes. Such analyses can provide improved guidance towards more effective 123 biodiversity conservation. Insights into the spatiotemporal interplays between the costs and benefits driving 124 effectiveness can inform decisions about the most suitable orangutan conservation strategies for halting 125 population declines. While our study focuses on the three extant orangutan species of Sumatra and Borneo, 126 our findings have broad application for evidence-based conservation science and practice worldwide<sup>1</sup>. 127

### 129 Introduction

The three orangutan species, *Pongo pygmaeus* in Indonesian and Malaysian Borneo, and *P. abelii* and *P.* 130 tapanuliensis in Sumatra, Indonesia, are in rapid decline<sup>2-5</sup>, and there is a global concern about the risk of 131 their extinction in the wild <sup>6-8</sup>. The main drivers of orangutan decline are the loss and degradation of forest 132 habitat, mostly for agricultural development <sup>2-5</sup>, and killing <sup>9,10</sup>. Over the past 50 years, a diversity of 133 activities has been implemented to reduce and mitigate threats to orangutans <sup>11,12</sup>. Which activities lead to 134 the best outcome, however, is subject to extensive debate <sup>13,14</sup>. Furthermore, the species are distributed 135 across four regions (Sumatra and Kalimantan (Indonesia), and the Malaysian states of Sabah and Sarawak) 136 (Figure 1) with differential exposure to threats, heterogeneous biophysical and socioeconomic 137 characteristics, and diverse government policies. As a result, the extent to which the activities and the 138 139 concomitant funding are benefitting species persistence is unknown, as are the key externalities that shape these benefits 14. 140

We developed a comprehensive framework to assess the impact of conservation investments in wildlife 141 conservation across spatial and temporal scales. We applied this framework to investments in orangutan 142 conservation activities across Kalimantan, Sabah and Sumatra between 2000 and 2019. We collected data 143 on financial investments from private and public organizations involved in orangutan conservation in these 144 regions. The benefit of a given conservation activity was estimated as the improvement in the predicted 145 orangutan occurrence compared to the counterfactual of no activity. By comparing the spatiotemporally-146 explicit investments with the estimated benefit, we evaluated the efficiency of two decades of investments 147 148 in six activities aiming to reduce orangutan population declines: (i) habitat protection and management, (ii) 149 habitat restoration, (iii) patrolling and law enforcement, (iv) rescue and rehabilitation, (v) translocation and reintroduction, and (vi) public outreach and capacity building. The orangutan conservation Theory of 150 151 Change (ToC) pathways representing the chain of outcomes resulting from the conservation activities are 152 shown in Figures S1 and S2. The estimated investment in research on orangutans and their habitats (excepting those exclusive to orangutan rehabilitation and translocation) was also quantified (Figure S3). 153 154 Through application of our framework to orangutan conservation, we were able to answer the following: (1) Which conservation activities have been conducted, at what costs, and how were they distributed 155

spatially? (2) What was the net benefit of each conservation activity? (3) Within the contemporary range of
wild orangutan, which activities yielded the greatest return-on-investment, and how did this vary between
regions?

### 159 **Results**

#### 160 **Investment in conservation activities for orangutans**

In the period between 2000 and 2019, the total nominal investment on orangutan-related conservation 161 162 activities across Kalimantan, Sumatra, and Sabah was US\$ 870 million. In real value, i.e., the nominal value adjusted for inflation (see Methods), this equates to US\$ 1,16 billion. The annual average of the 163 nominal investment in the period 2015–2019 was US\$67 million, which was a nearly threefold increase 164 compared the annual average of US\$ 26 million from 2000-2005 (Figure 2a). The real value of investment 165 had increased 1.3 times (Figure 2a) and varied by region. Between 2000 and 2019, an average annual 166 operating expenditure valuing \$24-26 million had been allocated in both Kalimantan and Sabah, whereas, 167 in Sumatra, there was an average annual expenditure of \$8 million (Figures 2b and 3). Considering 168 regional differences in available habitat, Sabah had the greatest per unit habitat investment overall, with an 169 average annual operational expenditure of \$676 per km<sup>2</sup> of orangutan habitat (Figure 2c). Comparatively, 170 Sumatra invested \$272 per km<sup>2</sup> annually, whereas Kalimantan only invested \$85 per km<sup>2</sup> annually on 171 average. 172

The allocation of investments to different conservation activities differed between regions (Figure 4a). In Kalimantan, the largest proportion of the total annual investment was assigned to habitat protection (31%), followed by rescue and rehabilitation (18%) and public outreach (16%). In Sabah, patrolling and law enforcement made up the largest proportion of the total annual expenditure (38%), followed by habitat protection (20%) and outreach programs (15%). In Sumatra, a substantial proportion of the total annual investment was allocated to habitat protection (47%), followed by patrolling (20%) and public outreach (14%).

In Kalimantan, orangutan translocation and reintroduction programs were the most expensive activity
(\$427 per km<sup>2</sup>), while habitat protection was \$252 per km<sup>2</sup> (Figure 4b). In Sabah, patrolling was the most

expensive activity (\$1,303 per km<sup>2</sup>), double that of habitat protection. In Sumatra, habitat protection was
the most expensive approach (\$734 per km<sup>2</sup>), double that of patrolling activities. Sabah had the greatest
investment in research (\$407 per km<sup>2</sup> per annum) compared to less than \$150 per km<sup>2</sup> per annum in
Kalimantan and Sumatra.

#### **Benefits of conservation activities for orangutans**

Between 2000-2004 and 2015-2019, the mean probability of orangutan occurrence across the wild
orangutan contemporary range in Kalimantan, Sumatra and Sabah declined by approximately 20%. Based
on our analysis of the relationship between the species' probability of occurrence and density (Figure S4),
this translates to an estimated decline from 17.4 to 13.8 (95% confidence interval (CI): from 15.1-19.7 to
11.4-16.2) individuals per 5x5 km<sup>2</sup> grid-cell on average between 2000 and 2019 for Kalimantan, from 13.9
to 11.4 (95% CI: from 10.6-17.2 to 7.6-15.2) individuals per grid-cell for Sabah, and from 10.3 to 8.7 (95%

193 CI: from 7.9-12.7 to 6.3-11.1) individuals per grid-cell for Sumatra (Figure S4).

The benefit of a conservation activity was estimated by comparing the orangutan occurrence probability 194 195 (given existing conservation actions) with the counterfactual in the absence of conservation activity. Across the three regions, habitat protection and patrolling were estimated to generate the greatest benefits 196 in maintaining orangutan occurrence (Figure 5a). In Kalimantan, habitat protection and patrolling were 197 associated with an average 13% and 3.6% improvements in the species' occurrence probability per 5×5 198 km<sup>2</sup> grid-cell every five years between 2000 and 2019 compared to the counterfactual of no investment in 199 these activities (Figure 5b). In Sabah, habitat protection and patrolling were estimated to improve 200 orangutan occurrence by 8.7% and 12% respectively, whereas in Sumatra they contributed to 16% and 201 12% improvements in occurrence respectively (Figure 5b). Besides these two conservation activities, 202 public outreach activities generated a large benefit for the orangutan populations in Sabah, providing 7.4% 203 improvement in the occurrence probability compared to the counterfactual of no outreach programs (Figure 204 5b). 205

#### 206 Return-on-investment of orangutan conservation activities

The return-on-investment for a given orangutan conservation activity was estimated as the improvement in the species' occurrence probability compared to the counterfactual in the absence of the activity divided by the investment cost for that activity. Across Kalimantan, Sabah, and Sumatra and within the orangutan's
contemporary range, habitat protection was estimated to generate the highest return-on-investment overall,
providing an average 12% improvement in orangutan probability of occurrence per 5×5 km<sup>2</sup> grid-cell per
annual investment of US\$10,000 compared to the counterfactual (Figure 6a). Patrolling activities had
moderate benefit-per-dollar, providing a 9.2% improvement in orangutan occurrence probability.

There were variations in the return-on-investment of conservation activities across the different regions 214 (Figure 6b). In Kalimantan, habitat protection had the highest benefit-per-dollar (providing an average 215 improvement of 21% in the orangutans' probability of occurrence per 5×5 km<sup>2</sup> grid-cell per US\$10,000 216 217 annual investment compared to the counterfactual), followed by patrolling (9.4%). This translates to an estimated density benefit of 7.4 orangutans per 25 km<sup>2</sup> for every annual spending of US\$10,000 for habitat 218 protection, and a density benefit of 3.2 orangutans for patrolling activities. In Sabah, outreach programs 219 had the highest benefit-per-dollar invested (average improvement of 6.1% in occurrence probability per 220 221  $5 \times 5$  km<sup>2</sup> grid-cell per US\$10,000 annual investment compared to the counterfactual), followed by habitat protection (5.3%). This translates to a density benefit of 2.2 orangutans per 25 km<sup>2</sup> for every annual 222 spending of US\$10,000 for each activity of outreach and habitat protection. In Sumatra, patrolling had the 223 highest benefit-per-dollar (average improvement of 16% in occurrence probability per 5×5 km<sup>2</sup> grid-cell 224 225 per US\$10,000 annual investment relative to the counterfactual). This translates to a density benefit of 2.3 orangutans per 25  $\text{km}^2$  for every annual spending of US\$10,000. 226

### 227 **Discussion**

#### 228 Implications for orangutan conservation policies in different regions

#### 229 Kalimantan

230 In Kalimantan, habitat protection produced the best outcome in reducing the decline in orangutan

probability of occurrence (Figure 5b). Large-scale forest loss and the expansion of industrial agriculture,

especially in unprotected lands (in non-state-forest zones and forest areas designated for land clearing and

conversion to agro-industries) occurred at rapid rates, especially between 2005 and 2015<sup>15</sup>. These lowland

areas typically co-occur with orangutan populations, and without forest protection extensive areas of

orangutan habitats and subsequently large populations of orangutans would have been lost. The average
investment per km<sup>2</sup> for habitat protection in Kalimantan was generally lower than in Sumatra and Sabah
(\$252 per km<sup>2</sup>, versus \$734 and \$664 per km<sup>2</sup> for Sumatra and Sabah respectively) (Figure 4b), reflecting
Kalimantan's earlier stage of development compared to the other two regions <sup>16</sup>. Consequently, habitat
protection by government, companies or rural communities was considered to provide an excellent returnon-investment in reducing the decline in orangutan occurrence (Figure 6b).

Annual spending on translocation and reintroduction in Kalimantan had increased fourfold since 2000 241 (from \$0.7 million in 2000 to \$2.8 million in 2019) (Figure S5), and this reflects the growing application of 242 243 this conservation tool in response to increasing land pressure. Rapid large-scale deforestation over the past 20 years has led to escalated negative interactions between humans and wild orangutans <sup>4,5,10</sup>. Rescue and 244 translocation of orangutans to conservation areas or protected forests have provided readily implementable 245 actions to remove animals from immediate danger arising from such negative interactions. Removing 246 247 orangutans and translocating them to large forest blocks deemed more suitable for their survival may seem straightforward and is often presented as an efficient conservation tool, particularly when alternative 248 conservation activities may require planning and extensive negotiation with multi-sectoral and multi-level 249 stakeholders <sup>17</sup>. However, the relative success of this conservation approach is still not known and might be 250 251 relatively low and there is a potential negative impact of these exercises on the viability of metapopulations <sup>17</sup>. Furthermore, translocation and reintroduction can be costly and are associated with high mortality rates 252 <sup>18</sup>. In Kalimantan, translocations were the most expensive conservation activities in terms of operational 253 cost per km<sup>2</sup>, and the cost greatly exceeds those in other regions (\$427 per km<sup>2</sup>, versus \$41 and \$121 per 254 km<sup>2</sup> for Sabah and Sumatra) (Figure 4b). 255

The number of orangutans residing outside of protected areas is substantial in Kalimantan <sup>4,5</sup>. Hence, continuing land clearing in this region is anticipated to lead to frequent negative interactions between orangutans and people, and potentially higher prevalence of orangutan removal. An ongoing and increasing focus on translocation and reintroduction programs in Kalimantan could potentially undermine the allocation of funding to other activities with substantially higher and lasting benefits such as habitat protection, patrolling, and outreach programs. There is a need to seek solutions that would enable orangutans and people to co-exist, such as better land use planning through creation of buffer zones
 separating orangutan habitats and rural settlements and improved partnership between conservation actors
 and rural communities in building relationships of reciprocity, acknowledgment, and care <sup>19</sup>.

The expenditure cost per square kilometre for habitat protection in Kalimantan was generally lower than in other regions (Figure 4b), suggesting that it is relatively inexpensive to effectively reduce orangutan declining rates through this action. Habitat protection is therefore a worthy investment to pursue to allow orangutans to remain in their native habitats in this region. Further, given that the current conservation expenditure per square kilometre of orangutan habitat in Kalimantan is substantially lower than in other regions (Figure 2c), increasing the amount of investment for habitat protection here could potentially reduce the orangutan declining rates significantly.

The costs associated with patrolling activities in Kalimantan were \$155 per km<sup>2</sup> and significantly lower 272 than in other regions (\$1,303 and \$302 per km<sup>2</sup> for Sabah and Sumatra respectively), whereas outreach 273 programs were \$93 per  $\text{km}^2$  and also lower than in other regions (\$491 and \$204 per  $\text{km}^2$  for Sabah and 274 275 Sumatra) (Figure 4b). This is likely because human population density, remuneration rates and market influence in Kalimantan are generally lower compared to other regions <sup>16</sup>. Larger investments can therefore 276 potentially be allocated to these activities to monitor, prevent negative human-wildlife interactions, and 277 assist rural communities living within close proximity to forests inhabited by orangutans<sup>14</sup>. Local 278 communities are also likely to benefit from maintaining forest cover, as forests can support and sustain the 279 flow of ecosystem services and provide benefits to broader community wellbeing (e.g., by preventing soil 280 erosion and floods, and regulating air quality)<sup>20-22</sup>. 281

282 Sabah

In Sabah, patrolling produced the best outcome in reducing the decline in orangutan occurrence

probability, followed by habitat protection (Figure 5b). During the study period, the Sabah government

increased the size of protected areas from 12% to nearly 30% of the state land area  $^{23,24}$ , and, by 2020, more

than 70% of orangutans in Sabah were found inside protected areas  $^{17,23}$ . This is quite different from the

situation in Indonesia where most terrestrial protected areas were established before 2005 (currently

covering 23% of the total land area for Kalimantan and Sumatra), and the expansion of forest protection 288 since 2005 was mainly through the establishment of community-based land tenure and acquisition of 289 private land by conservation NGOs. Consequently, a high level of investment specifically from the Sabah 290 291 government has been allocated to resource-intensive patrolling activities for these protected areas, but 292 lower investment had been allocated to habitat protection since all these new areas were gazetted by the 293 government without incurring any high significant direct cost or land purchase for their creation. Significantly higher baseline remuneration rates in Malaysia compared to Indonesia <sup>25,26</sup> have also likely 294 295 contributed to the high cost associated with patrolling activities.

296 Public outreach programs, community engagement and capacity building also provided benefits to protecting orangutan populations in Sabah (Figure 5b), and these programs were mainly carried out by 297 various state agencies and their NGO partners. Despite higher operational cost per square kilometre for 298 public outreach in Sabah than in Kalimantan and Sumatra (\$491 per km<sup>2</sup>, versus \$93 and \$204 per km<sup>2</sup> for 299 Kalimantan and Sumatra) (Figure 4b), the activity provided the best return-on-investment in terms of 300 orangutan occurrence benefits (Figure 6b). Unlike in Kalimantan and Sumatra, there has been limited 301 change in land cover in Sabah over the past 20 years as deforestation had mostly occurred before 2000<sup>15.</sup> 302 Consequently, only a low number of orangutan individuals were displaced and required rehabilitation or 303 304 translocation between 2000 and 2019, and this explains why the expenditures for rehabilitation and reintroduction programs were small (Figure 4). 305

#### 306 Sumatra

In Sumatra, habitat protection produced the best outcome in reducing the decline in the orangutan's 307 308 probability of occurrence, followed by patrolling activities (Figure 5b). However, the cost of habitat protection was expensive compared to the cost of other activities in the region, and compared to habitat 309 protection in other orangutan regions in Indonesia (\$735 per km<sup>2</sup>, versus \$252 per km<sup>2</sup> for Kalimantan) 310 (Figure 4b). This is likely attributed to the higher opportunity cost of land for conversion to agriculture, 311 and the cost associated with establishing and managing land in this relatively developed region <sup>16</sup>. During 312 313 the study period, several land acquisitions and their protection occurred across the orangutan range in Sumatra (e.g., within the Leuser Ecosystem). Such initiatives, consequently, incurred significant direct 314

costs on land purchase and management establishment. Despite providing the highest benefit on orangutan 315 occurrence (Figure 5b), due to the high land-related cost (Figure 4b) the protection strategy was considered 316 less efficient in terms of monetary value (Figure 6b). On the other hand, the costs of patrolling were 317 moderate (\$302 per km<sup>2</sup>), which is higher than in Kalimantan (\$155 per km<sup>2</sup>) but substantially lower than 318 in Sabah (\$1,303 per km<sup>2</sup>) (Figure 4b). This could be partly due to the lower baseline remuneration rates in 319 320 Indonesia compared to Malaysia, despite baseline prices of goods in both countries being relatively similar <sup>25,26</sup>. Due to the moderate costs for patrolling, this activity provided the best return-on-investment in terms 321 322 of orangutan occurrence benefit in Sumatra (Figure 6b).

Rescue and rehabilitation activities provided only a small benefit for maintaining the probability of occurrence of orangutans in their range (i.e., they provide limited deterrence to poaching and trafficking), and this is similar to the presence of reintroduction sites and outreach activities in the island (Figure 5b). Similar to the situation in Sabah, the investment in rehabilitation activities in Sumatra was minor (Figure 4), hence the return-on-investment for probability of occurrence has limited applicability.

#### 328 Caveats and limitations

There are four key limitations in our analysis. The first pertains to the accuracy of our investment dataset. 329 While we attempted to comprehensively collect information on all investment, it is likely that we missed a 330 few. Additionally, in some instances, detailed information on the amount of investment for different 331 activities for a particular organization was not available. To overcome this issue, we estimated activity 332 expenditure amounts based on the activities described in the organization's reports or website and the costs 333 334 of those activities undertaken by similar-sized organizations operating in the same region for which we had specific data. The second limitation is associated with the modelling approach and the implications on the 335 estimation of conservation benefits. We assumed that the effect of a conservation activity on orangutan 336 presence can be adequately captured in the model mainly through variable distance to the location of that 337 conservation program as a proxy (see Methods). As such, in a grid-cell where multiple activities are 338 operating simultaneously with different levels of importance (e.g., patrolling is carried out with higher 339 efforts than public outreach programs), the model assumes equal importance of all actions. As research 340 programs usually co-occur simultaneously with other conservation activities, the impact of research is 341

difficult to estimate accurately through our modelling approach. This was the reason why we excluded 342 research from the cost-benefit analysis. The third limitation relates to the methodology for constructing the 343 counterfactual scenarios. We applied the most sensible, relevant and practical approach for defining the 344 345 counterfactuals. In reality, these counterfactual scenarios are much more complicated and influenced by multiple biophysical and socioeconomic factors <sup>27</sup>. The fourth limitation pertains to province-level 346 347 differences in threats and government policies in Indonesia. Our cost-benefit analyses were aggregated to provide general and broad island-based inference to inform national policies. Province-level analysis 348 349 would likely generate more nuanced outcomes from the modelling output to guide local policy at the subisland level. We have tried to adequately address these limitations wherever possible and are convinced 350 that despite these caveats the results of the analysis reflect appropriately the situation on the ground. 351

# 352 **Conclusions and recommendations**

353 Judicious planning for conservation under a constrained budget requires an understanding of the dynamics of conservation investments and activities and how they relate to species trends across their spatial range. 354 Such an analysis is however rarely conducted, as it requires comprehensive spatiotemporally explicit data 355 356 on the species, the natural environment and threats, conservation activities, investments in these activities, and an estimation of the counterfactual situation without the investment. Using orangutans as a case study, 357 our analysis estimated that habitat protection, patrolling and public outreach provided large benefits in 358 slowing down the decline in orangutan numbers. However, given variability in threats and development 359 circumstances and stages in different regions where orangutans occur, the most cost-effective conservation 360 361 activity was different across regions. Our findings highlight the importance of accounting for regional differences in land pressure and socioeconomic elements to guide the focus of investment in different areas 362 and contexts to achieve the desired conservation goals. 363

We recommend the application of our findings in planning for future funding and policy strategies for orangutan conservation to ensure optimal use of limited resources and apply the analytical framework to the conservation of other wildlife. It would be highly beneficial for orangutans and other species if data on their distribution and densities and detailed information on conservation programs, (i.e., where are they conducted and when, what kind of activities specifically involved, and how frequent these activities are

- 369 conducted) could be transparently and centrally coordinated, made publicly available, and regularly
- 370 updated by participating organizations working in species conservation. Such transparency on spending
- 371 could help facilitate open discussions about improving the existing strategies.

### 372 Acknowledgements

- We thank the United States Fish and Wildlife Service; the Arcus Foundation; Orangutan Foundation UK;
- 374 Natural Sciences and Engineering Research Council of Canada (NSERC); Nacey Maggioncalda
- 375 Foundation; Leakey Foundation; University of Wisconsin Oshkosh; Disney Conservation Fund; Direktorat
- 376 Perguruan Tinggi Republik Indonesia; the Sabah Biodiversity Council for research approval (ref:
- JKM/MBS.1000-2/2 JLD.6 (79)); the Department of Aviation Malaysia (ref: UMS/IBTP7.2/800); Yayasan
- Sabah Sdn. Bhd; Charles Garcia and Ronnie Bibi; the Sabah Forestry Department; UNDP-GEF for
- 379 funding; Darwin Initiative for the Survival of Species (Grant no. 09/016, DEFRA, UK); Nacey
- 380 Maggioncalda Foundation; and University of Wisconsin Oshkosh.

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- 382 Conceptualization, E.Me., T.S., J.S., M.V., M.A., S.A.W. and K.A.W.; Methodology, T.S., E.Me., J.S.,
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# **Declaration of interests**

391 The authors declare no competing interests.

### 393 Main-text figure titles and legends

#### **Figure 1. Islands covering the orangutan range**.

Sumatra, Indonesia (470,000 km<sup>2</sup>) and Borneo (including Kalimantan, Indonesia and Sabah and Sarawak,
 Malaysia) (740,000 km<sup>2</sup>). See also Figure S4.

397

Figure 2. Changes in nominal and real investments into orangutan conservation over time and by
 region.

(A) Total investment (nominal and real value, in US\$) spent annually on orangutan-related conservation
activities across Kalimantan, Sabah and Sumatra. (B) The annual total real expenditure of conservation
activities, and (C) per km<sup>2</sup> of orangutan habitat, broken down by region. Conservation activities assessed
include the six core activities in which the impacts on orangutan survival may be captured over a short
time period (five years): habitat protection, habitat restoration, patrolling and law enforcement, rescue and
rehabilitation, translocation and reintroduction, and public outreach and capacity building, and researchrelated activities considered influencing conservation and land use management decision in the long term.

407

# Figure 3. The change in the distribution of investment to orangutan conservation in Borneo and Sumatra, aggregated to sub-district level.

Values inside the parenthesis represent the annual total real expenditure for a given period and region. In the first period (2000-2004), investments in Borneo were focused in Sabah and spread across the orangutan range in West, Central and East Kalimantan. Investments in later periods gradually became clustered more around orangutan sanctuaries near the Gunung Palung, Tanjung Puting, Sebangau, and Kutai National Parks and the interior part of Borneo. In Sumatra, the main increase in investment was in the Jantho Nature Reserve at the northern part of the island and Batang Toru. Relates to Figure S5.

# 417 Figure 4. Expenditure allocation to different strategies.

418	(A) Proportion of total expenditure allocated to different conservation activities, and (B) mean annual real
419	expenditure for different activities (US\$ per km <sup>2</sup> ) broken down by region. The costs of conservation
420	activities assessed include the six core activities considered affecting the orangutan survival in the short
421	term (five years): habitat acquisition and protection (PROTECT), habitat restoration (RESTORE),
422	patrolling and law enforcement (PATROL), rescue and rehabilitation (REHAB), translocation and
423	reintroduction (REINTRO), and public outreach and capacity building (OUTREACH), and research-
424	related activities considered influencing orangutan persistence in the long term (RESEARCH). See also
425	Figure S5.
426	
120	
427	Figure 5. The benefit of six orangutan conservation activity within the wild orangutan contemporary
428	range.
428 429	<ul><li>range.</li><li>(A) estimated by comparing the orangutan probability of occurrence (given existing conservation actions)</li></ul>
428 429 430	<ul><li>range.</li><li>(A) estimated by comparing the orangutan probability of occurrence (given existing conservation actions)</li><li>with the counterfactual in the absence of conservation activity, (a) averaged across the three regions, and</li></ul>
428 429 430 431	<ul> <li>range.</li> <li>(A) estimated by comparing the orangutan probability of occurrence (given existing conservation actions)</li> <li>with the counterfactual in the absence of conservation activity, (a) averaged across the three regions, and</li> <li>(B) individually by region. Conservation activities evaluated include the six core activities: habitat</li> </ul>
428 429 430 431 432	range. (A) estimated by comparing the orangutan probability of occurrence (given existing conservation actions) with the counterfactual in the absence of conservation activity, (a) averaged across the three regions, and (B) individually by region. Conservation activities evaluated include the six core activities: habitat protection (PROTECT), habitat restoration (RESTORE), patrolling and law enforcement (PATROL),
428 429 430 431 432 433	range. (A) estimated by comparing the orangutan probability of occurrence (given existing conservation actions) with the counterfactual in the absence of conservation activity, (a) averaged across the three regions, and (B) individually by region. Conservation activities evaluated include the six core activities: habitat protection (PROTECT), habitat restoration (RESTORE), patrolling and law enforcement (PATROL), rescue and rehabilitation (REHAB), translocation and reintroduction (REINTRO), and public outreach and
428 429 430 431 432 433 434	range. (A) estimated by comparing the orangutan probability of occurrence (given existing conservation actions) with the counterfactual in the absence of conservation activity, (a) averaged across the three regions, and (B) individually by region. Conservation activities evaluated include the six core activities: habitat protection (PROTECT), habitat restoration (RESTORE), patrolling and law enforcement (PATROL), rescue and rehabilitation (REHAB), translocation and reintroduction (REINTRO), and public outreach and capacity building (OUTREACH). Research-related activities (RESEARCH) was excluded from the
428 429 430 431 432 433 434 435	range. (A) estimated by comparing the orangutan probability of occurrence (given existing conservation actions) with the counterfactual in the absence of conservation activity, (a) averaged across the three regions, and (B) individually by region. Conservation activities evaluated include the six core activities: habitat protection (PROTECT), habitat restoration (RESTORE), patrolling and law enforcement (PATROL), rescue and rehabilitation (REHAB), translocation and reintroduction (REINTRO), and public outreach and capacity building (OUTREACH). Research-related activities (RESEARCH) was excluded from the benefit analysis as it is considered to primarily influence conservation actions and land use management
428 429 430 431 432 433 434 435 436	range. (A) estimated by comparing the orangutan probability of occurrence (given existing conservation actions) with the counterfactual in the absence of conservation activity, (a) averaged across the three regions, and (B) individually by region. Conservation activities evaluated include the six core activities: habitat protection (PROTECT), habitat restoration (RESTORE), patrolling and law enforcement (PATROL), rescue and rehabilitation (REHAB), translocation and reintroduction (REINTRO), and public outreach and capacity building (OUTREACH). Research-related activities (RESEARCH) was excluded from the benefit analysis as it is considered to primarily influence conservation actions and land use management decisions in the long term. See also Figure S4.

438 Figure 6. Return-on-investment of six orangutan related conservation activities.

- 439 Defined as the percentage improvement in orangutan probability of occurrence per 5x5 km<sup>2</sup> per US\$10,000
- 440 investment. (A) overall across the three regions, and (B) broken down by region. Conservation activities
- 441 assessed include the six core activities: habitat protection (PROTECT), habitat restoration (RESTORE),
- 442 patrolling and law enforcement (PATROL), rescue and rehabilitation (REHAB), translocation and
- 443 reintroduction (REINTRO), and awareness raising, capacity building and policy (OUTREACH). Research-
- related activities (RESARCH) was excluded from the return-on-investment analysis as it is considered as
- 445 primarily influencing conservation actions and land use management decisions in the long term.

#### 446 **STAR Methods**

#### 447 **Resource availability**

448 Lead contact

- Further information and requests for resources should be directed to and will be fulfilled by the lead
- 450 contact, Truly Santika (T.Santika@greenwich.ac.uk).

#### 451 Materials availability

452 This study did not generate new unique reagents.

#### 453 Experimental model and subject details

454 We collected data on orangutan conservation investments across Borneo and Sumatra for the period 2000–

455 2019, based on the most recent yearly budget allocations available, comprising a total of 259 investments.

456 We identified initial lists of organizations that were carrying out orangutan conservation activities. An

457 organization was considered conducting orangutan conservation activities if it met two criteria:

- the goals or conservation activity descriptions specifically mentioned orangutans, or in the case of
   habitat conservation activities orangutans were specifically mentioned in relation to the affected
   habitat; and
- 461 2) the orangutan-related conservation activities were conducted on the ground in the orangutan range
  462 regions (Borneo and Sumatra) regardless of where the organization was headquartered.

For every investment, we recorded the entity or organization managing the conservation activity, the sector

of the entity (e.g., government agency, non-government organization (NGO), and rescue centres), the

location where the activity had taken place, the allocation of funds spent on each category of conservation

466 activities during the latest available financial year (see below), the years between 2000 and 2019 when the

467 activities were undertaken, and the investment amount.

468 Other data used are detailed in the Key Resources Table.

#### 469 Method details

Our study framework consists of four steps of analyses: (1) collating data on conservation investments; (2)
modelling the change in the distribution of the species under study; (3) estimating the benefit of
conservation activities on that species through changes in the species occurrence; and (4) estimating the
return-on-investment.

Our study area covers the orangutan range in the island of Sumatra, Indonesia (470,000 km<sup>2</sup>) and Borneo 474 (including Kalimantan, Indonesia and Sabah, Malaysia) (740,000 km<sup>2</sup>) (Figure 1). We excluded the 475 Malaysian state of Sarawak, as we have insufficient data on orangutan surveys and conservation 476 investment in this region. The orangutan range in Sarawak is small compared to the overall orangutan 477 range and leaving out Sarawak should not affect our overall findings. For the spatial unit of analysis, we 478 used a grid-cell with a resolution of  $5 \times 5$  km<sup>2</sup>. This resolution corresponds to the average home range of 479 adult male orangutans, which overlaps with the home range of several females <sup>28</sup>. As the temporal unit of 480 analysis, we used four time periods: 2000-2004, 2005-2009, 2010-2014, and 2015-2019. 481

#### 482 Collecting data on conservation investments

We collected investment data through direct communications with identified organizations, and via 483 desktop research and review of publicly available data on each organization's expenditure reports (i.e., 484 grant and project databases, corporate sustainability reports, annual reports, budgets and financial reports, 485 tax filings of donors and implementing organizations and charity commission reports, and organization 486 websites) (see Tables S1 and S2 for the source of information on investment and the list of organizations or 487 entities). To avoid double counting investments from both donors and implementers, we only used data on 488 investments made by organizations implementing orangutan conservation activities on the ground in 489 orangutan habitat. 490

Where an organization's investment amounts by activity were not specified (data were only available on the overall amounts), we looked for data from any project grants related to orangutan conservation the organization received where amounts spent on specific activities were detailed. Where no detailed data was available for a given organization, we estimated activity expenditures amounts based on the activities

described in the organization's reports or website, and the costs of those activities undertaken by similar-495 sized organizations operating in the same region for which we did have specific data. We tested these 496 estimations for accuracy by requesting selected organizations to check our figures for their budgets. For 497 government-funded habitat protection activities, we also included community-based forest management, 498 especially the Hutan Desa (Village Forest) scheme in Indonesia. We only included Hutan Desa areas 499 500 where the boundaries overlap with the orangutan range. We used an estimated cost of US\$50 per ha for establishing *Hutan Desa*<sup>29</sup>. For oil palm concessions certified under the Roundtable on Sustainable Palm 501 502 Oil and timber concessions certified under the Forest Stewardship Council where no sustainability investment was specified, we estimated that US\$10 per ha (RSPO) or US\$1 per ha (FSC) was spent on 503 HCV areas. These averages were based on data from several companies for which we had more detailed 504 information on investment per unit area. The expenditure data we collected from various organization 505 reports and databases were mostly in US\$ (US Dollar). The amounts of spending in a given year originally 506 507 provided in national currencies (Indonesian Rupiah and Malaysian Ringgit) were converted to US\$ using the currency conversion rate applicable to that year. 508

We categorized organizations into six sectors: (1) government, including agencies, national parks, and 509 510 government-funded community-based forest management; (2) bilateral or multilateral bodies; (3) non-511 governmental organizations (NGOs); (4) rescue centres, including sanctuaries for care of orphaned or seized wildlife, (5) commercial corporations including industrial agriculture, timber and pulp, logging, and 512 mining; and (6) research centres and universities. For commercial corporations, oil palm plantation 513 companies certified by the Roundtable for Sustainable Palm Oil (RSPO) that spent funds to maintain High 514 Conservation Value lands which were known to have orangutans (based on the overlap with the species' 515 ranges) were included even if the company reports did not specifically mention orangutan conservation. 516 We did the same for timber plantations and logging companies certified by the Forestry Stewardship 517 Council (FSC). This is because both RSPO and FSC require the conservation values (including orangutans) 518 519 in the concession to be maintained, and independent audits are carried out to verify this <sup>30,31</sup>. We assumed that uncertified plantations, logging, or mining concessions did not invest in orangutan conservation unless 520 our review of orangutan investment information identified them specifically as doing so. For research, 521 funding for local studies of orangutans by researchers (local and foreign) was counted if: (1) the research 522

was part of the work of an in-situ research centre focused on orangutans or including orangutan studies, and the studies met both criteria mentioned above; or (2) the research project came up in search results for orangutan conservation investments and met both our criteria. Investments in orangutan habitat range by government agencies with direct management authority for orangutans or any orangutan habitat areas were included regardless of orangutan mentions.

For missing annual data on investment, we estimated the amount of spending by fitting an Ordinary Least 528 Square (OLS) regression model to the available data covering different years. For an entity with limited 529 investment data, we estimated the overall investment envelope based on the trends captured in similar-530 531 sized organizations. For NGOs and rescue centres, we identified a consistent pattern of a 2-3% increase in annual expenditure for orangutan conservation between 2000 and 2019 across Indonesia and Malaysia. 532 Similarly, we identified a 4-5% increase in government's annual expenditure for orangutan conservation 533 over the same period in Malaysia and wildlife conservation activities in general for Indonesia. For that 534 535 reason, we applied 2.5% and 4.5% annual increases for missing NGO data and missing government data, 536 respectively.

#### 537 Allocating investment data to activities

Expenditure data by individual activities were not consistently available from all orangutan conservation 538 entities, hence we grouped similar activity types into the six broad categories described below. For each 539 investment unit, we first recorded the entity, entity sector, the location where the entity was operating, and 540 funds spent during the latest available financial year on six categories of conservation activities based on 541 the Conservation Measures Partnership Action Classifications <sup>32</sup>. Six categories of activities related to 542 orangutan conservation were identified across the three regions. The classification of activities were 543 informed by the Conservation Measures Partnership<sup>32</sup> and include: (1) habitat protection and acquisition 544 (PROTECT); (2) habitat restoration (RESTORE); (3) patrolling and law enforcement (PATROL); (4) 545 rescue and rehabilitation (REHAB); (5) translocation and reintroduction (REINTRO); and (6) public 546 outreach and awareness raising, capacity building and policy (OUTREACH) (Figures S1 and S2). Besides 547 these six core activities, we also estimated investment in research activities that may influence 548

conservation and land use management decisions (RESEARCH) (Figure S3). Details about the activitycategories are as follows:

- Habitat protection and acquisition (PROTECT), includes management and maintenance of the
   land, such as firefighting, invasive plant or animal control, fencing or other infrastructure related to
   protection, avoided deforestation payments or costs, habitat purchase, community land reserves or
   forestry including payment to communities to establish protection;
- Habitat restoration (RESTORE), includes replanting, growing nursery stock, maintenance of
   restored forest by watering, and other activities needed to establish and maintain restored habitat;
- 557 3) Patrolling and law enforcement (PATROL), includes rangers and wardens and their associated
   558 expenses, infrastructure like guard posts, patrol equipment, prosecution, ad incarceration costs;
- 4) Rescue and rehabilitation (REHAB), includes activities related to intake, captive care and
  rehabilitation of orangutans;
- 5) Orangutan reintroduction and translocation (REINTRO), includes orangutan releases, post-release monitoring and research to identify release sites or release outcomes. Orangutan releases include: (a) the release of rehabilitated ex-captive orangutans to reinforce existing wild populations; (b) reintroduction of populations within historic range but outside the current distribution; and (c) removal and subsequent release of wild orangutans considered an immediate or potential threat to humans and human activities, or where the orangutans are themselves threatened by humans and human activities; and

6) Public outreach, awareness raising, capacity building and policy (OUTREACH), includes
community outreach, training and capacity building for environmentally friendly livelihoods and
human-orangutan conflict mitigation, policy development or advocacy on orangutan conservation
related issues.

An additional expenditure category of administrative and overhead costs (costs for operation of the entity
rather than the implementation of activities) was excluded from our model. Although the cost of operating

the organizations, businesses and agencies is vital to the ability to deliver the orangutan conservation

activities, and represents millions more dollars spent annually, these expenditures did not meet our criteriaof conservation activities implemented within orangutan range.

#### 577 Orangutan conservation Theory of Change (ToC) pathways

The Theory of Change (ToC) pathways for each orangutan conservation activity (Figures S1, S2 and S3) 578 represent the chain of outcomes resulting from the conservation activities within the short term (five years 579 after the activity is initiated) and long term (more than five years after initiation) that can lead to reduced 580 threats and positive impacts on species population trends. We considered the short term, five-year time 581 interval in the ToC to conform to the data analysis and modelling approach we used. Under this ToC 582 framework, it is assumed that PROTECT actions establish land regulation, management and enforcement 583 584 to prevent habitat degradation and poaching. RESTORE actions facilitate forest regrowth, either through active restoration (e.g., reforestation and hydrological rehabilitation) or passive restoration (natural 585 586 regeneration). The presence of PATROL activities helps reduce wildlife and forest crimes, and law enforcement actions can further establish this deterrence. REHAB includes the transfer of animals seized 587 by authorities, a preliminary step in a legal process that, when it culminates in sanctions, can deter crime. 588 Additionally, REHAB actions provide opportunities for releasable animals to become part of a successful 589 590 release program. REINTRO actions facilitate orangutans released into natural habitats where they can improve the viability of existing wild populations or establish new viable populations. REINTRO actions 591 can also pose real disease, genetic and behavioural risks to wild orangutan populations, and thus have the 592 potential to have both positive and negative impacts on the species. OUTREACH actions assist 593 communities in mitigating human-orangutan conflicts and supporting behavioural changes to facilitate 594 coexistence between orang-utan and people and support conservation of orangutans and their habitats. 595 Unlike these six core conservation activities whereby the benefits on orangutan survival are likely to be 596 realized over the short term (within five years period), RESEARCH activities may take longer time to 597

benefit orangutans. Most research consists of several stages of activities (e.g., field survey and data

collection, data analysis, and consultation with different stakeholders) that may take several years to

600 produce findings to inform or provide recommendations for conservation actions and policies. These

policy recommendations subsequently may take several more years to be implemented and therefore begin
to benefit the species. Nonetheless, research sites whereby researcher presence is maintained over the long
term are recognized to have a deterrent effect on poaching and forest crimes <sup>33</sup>.

#### 604 Orangutan survey data

We used an existing database of orangutan survey data from 2000 to 2015<sup>2-5,17,34,35</sup> and new survey data 605 from 2015 to 2019, from both Borneo and Sumatra. These data consisted of: (a) orangutan nest encounters 606 obtained from transects surveys, both on the ground and from aerial surveys (occupied aircraft and drones); 607 (b) orangutan or nest encounters obtained from reconnaissance or opportunistic surveys; and (c) sightings 608 of orangutans reported by village residents through interviews. To reduce potential false detection of 609 orangutans in the interview data, we selected only villages where more than 30% of respondents reported 610 orangutan sightings as an indicator of orangutan presence. For each time period, any 5×5 km<sup>2</sup> grid-cell 611 with orangutan sightings or nest encounters was assigned "presence", whereas grid-cells with one survey 612 or more without any sightings of orangutans or nests was assigned "absence". Absence records in a grid-613 cell for a given time period can therefore represent real absence (the species never occurred in that grid-614 cell) or loss (the species used to be present in that grid-cell, but not anymore). Grid-cells without any 615 survey were excluded in the model building. 616

#### 617 **Quantification and statistical analysis**

#### 618 Inflation-adjusted value of investment

The investment data represent the nominal value of investment. To obtain the real value of investment to 619 620 facilitate intra-country comparison and discern the actual purchasing power of organizations in implementing activities on the ground across different regions, we adjusted the nominal value with 621 inflation rates <sup>36</sup>. Inflation rates have changed dramatically in Indonesia and Malaysia between 2000 and 622 2019 (https://data.worldbank.org/indicator/NY.GDP.DEFL.KD.ZG). The consumer price indices (CPI) in 623 624 both countries are similar and therefore were not employed in the adjustment. The real value of investment 625 in time period 2000-2004 (t=1), 2005-2009 (t=2), and 2010-2014 (t=3) can be expressed in reference to the present period 2015-2019 (t=4), i.e. 626

627 
$$\hat{C}_t = C_t \times (r_1 + 1)^{5 \times b_1} \times (r_2 + 1)^{5 \times b_2} \times (r_3 + 1)^{5 \times b_3}$$

628 with 
$$(b1, b2, b3) = (1, 1, 1)$$
 if  $t=1$ 

629 (b1, b2, b3) = (0, 1, 1) if t=2, or

630 (b1, b2, b3) = (0, 0, 1) if t=3.

where  $\hat{C}_t$  is the real value of investment at time period *t* relative to the present period;  $C_t$  is the nominal value of investment at time period *t*; and  $r_1$ ,  $r_2$  and  $r_3$  is the average inflation rates for time period *t*=1, *t*=2, and *t*=3, respectively.

We aggregated the yearly investment data into four time periods to conform to the baseline time interval used in the orangutan occurrence change analysis: 2000-2004, 2005-2009, 2010-2014, and 2015-2019. We also calculated the estimated investment in each  $5 \times 5$  km<sup>2</sup> grid-cell for each of the six activities plus investments into orangutan-related research.

#### 638 Modelling the change in species distributions

We used the Generalized Boosted Regression Modelling (GBM) approach <sup>37</sup> to fit the orangutan presence-639 absence data for each of the four time periods for each orangutan region (i.e. Kalimantan, Sabah, and 640 Sumatra) using 15 environmental predictors (Table S3). These regional divisions were chosen to account 641 642 for the broad threat and socioeconomic patterns and government policies at the national and island levels. 643 The environmental predictors included static variables over the timeframe of interest, such as elevation, long-term mean monthly rainfall during the dry and wet months, distance to nearest city, and percentage of 644 peatland, and dynamic variables (with changing spatial configurations over the different time periods t), 645 including forest cover ( $FORST_i$ ), percentage of degraded peatland (<30% forest cover) ( $DEGPT_i$ ), distance 646 647 to nearest industrial oil palm plantation, and distance to conservation activities that are considered to be 648 delivering benefits to orangutans. These conservation activities included forest protection through the establishment of protected areas (including national parks, nature reserves, watershed protection forest, and 649 community-based forest management) ( $PRTCA_{i}$ ), patrolling activities ( $PTROL_{i}$ ), rehabilitation centres 650  $(RHCTR_t)$ , orangutan translocation and reintroduction sites  $(RINTR_t)$ , and orangutan-related public 651

outreach and awareness raising (*COMRC*<sub>1</sub>). To control for spatiotemporal effects of survey protocols on
orangutan presence reports, we included survey effort (i.e., the number of surveys on orangutans conducted
in each grid-cell) and distance to orangutan research centres or activities as predictor variables. All
predictor variables were weakly correlated.

For each regional-based GBM model, we estimated the model parameters (Figure S6) and the change in 656 the probability of occurrence of orangutans through the four time periods in each region. The baseline 657 probabilities of occurrence differed between regions. To standardize the change in occurrence across the 658 different regions, and to provide a practical representation of the population change through time to inform 659 660 policy, we translated the probability of occurrence data to density estimates. This was done by assessing the correlation between the predicted orangutan probability of occurrence (generated from the GBM) and 661 the density rates calculated directly from the orangutan transect dataset over grid-cells where transect 662 663 surveys were conducted (Figure S4).

#### 664 Estimating the benefit of conservation activities and the return-on-investment

665 The counterfactual scenario, reflecting the absence of conservation activity between 2000 and 2019, was calculated by estimating how each activity modifies the predictor variables in the GBM models. The 666 association between the outcome potentially generated from each activity and the predictor variables was 667 informed by the orangutan conservation Theory of Change (ToC) pathways (Supplementary Data; Figures 668 S1 and S2). The habitat protection strategy (PROTECT) is assumed to affect forest loss and ecosystem 669 protection more broadly <sup>20</sup>. Our analysis suggested that areas assigned to protected areas were able to halve 670 deforestation rates (compared to the rates within 50 km of the protected area boundaries) in Borneo and 671 672 reduce deforestation rates by a quarter in Sumatra (Figure S7A), and this is likely because pressure to convert forest to other land uses was stronger in Sumatra than in Borneo overall <sup>16,38</sup>. Hence, the 673 counterfactual scenario in the absence of PROTECT assumes that: (a) the counterfactual forest loss rates 674 675 inside protected areas were roughly twice or four times the actual rates for Borneo and Sumatra respectively (i.e.  $FORST_{1,counterfactual} = FORST_0 - (r \times FLOSS_1)$ , and  $FORST_{t,counterfactual} = FORST_{t-1,counterfactual}$ 676  $-(r \times FLOSS_t)$  for t>1, where r=2 for Borneo and r=4 for Sumatra), (b) the counterfactual percentage of 677 degraded peatland (<30% forest cover) inside protected areas (DEGPT<sub>t,counterfactual</sub>) is higher than the actual 678

- 679 (*DEGPT*<sub>t</sub>); and (c) the counterfactual distance to forest protection was the actual distance multiplied by 100 680 (i.e. *PRTCA*<sub>t,counterfactual</sub> = *PRTCA*<sub>t</sub> x 100), thus forest protection having negligible effect.
- The habitat restoration strategy (RESTORE) is assumed to affect forest gain. Our analysis suggested that areas assigned to habitat restoration in Borneo and Sumatra were able to increase forest cover twice the rate outside habitat restoration areas (Figure S7B). Hence, the counterfactual scenario in the absence of RESTORE assumes that the counterfactual forest gain inside restoration areas was half the actual forest gain (i.e. *FORST*<sub>1,counterfactual</sub> = *FORST*<sub>0</sub> + (0.5 x *FGAIN*<sub>1</sub>), and *FORST*<sub>1,counterfactual</sub> = *FORST*<sub>1</sub>-1,counterfactual + (0.5 x *FGAIN*<sub>1</sub>) for *t*>1).
- 687 For conservation activities such as patrolling and law enforcement (PATROL), rescue and rehabilitation
- 688 (REHAB), translocation and reintroduction (REINTRO), and outreach and advocacy (OUTREACH), the
- 689 counterfactual scenario in the absence of the activity assumes that the counterfactual distance to the

690 activity was the actual distance multiplied by 100 (i.e.  $PTROL_{t,counterfactual} = PTROL_t \ge 100$  for PATROL,

691  $RHCTR_{t,counterfactual} = RHCTR_t \ge 100$  for REHAB,  $RINTR_{t,counterfactual} = RINTR_t \ge 100$  for REINTRO, and

 $692 \quad COMRC_{t,counterfactual} = COMRC_t \ge 100 \text{ for OUTREACH}. \text{ Our analysis suggested that deforestation rates in}$ 

areas with PATROL, REINTRO, or OUTREACH activities were similar to the rates in areas without such
 activities. Therefore, we assumed that the counterfactual forest cover is the same as the actual.

The benefit of each conservation activity in each  $5 \times 5 \text{ km}^2$  grid-cell was estimated as the percent

696 improvement in the orangutan probability of occurrence compared to the counterfactual scenario. Specific

697 for the translocation and reintroduction strategy (REINTRO), we further multiplied the benefit by 50%.

698 This is considering that post-release mortality rates of orangutan individuals in new translocation areas can

range widely between 20% and 80%  $^{18,39,40}$ , thus the median value of 50% was chosen. In calculating the

benefit, we focussed only on activities that had occurred within the contemporary ranges of wild

orangutans, therefore excluded reintroduction sites outside the orangutan range such as the Jantho Nature

702 Reserve and Bukit Tigapuluh National Park in Sumatra.

Return-on-investment from orangutan conservation activity in each  $5 \times 5$  km<sup>2</sup> grid-cell was estimated as the

benefit of conservation activity in improving orangutan probability of occurrence compared to the

counterfactual scenario divided by the cost of activity in that grid-cell. The conservation activities with the

<sup>706</sup> largest return-on-investment will deliver the largest improvements in orangutan occurrence per dollar.

#### 707 Data and code availability

The raw investment data and orangutan survey data reported in this study cannot be deposited in a public repository because of confidentiality issues. To request access, ask the lead contact for contact information for the entities listed in Tables S1 and S2. In addition, processed datasets derived from these data have been deposited at the APES database (<u>http://apesportal.eva.mpg.de/</u>) and will be publicly available as of the date of publication. Accession numbers or DOIs are listed in the Key Resources Table.

# This paper analyzes existing, publicly available data. The accession numbers for the datasets are listed in the Key Resources Table.

#### • All non-confidential data reported in this paper will be shared by the lead contact upon request.

- All original code is available in this paper's supplemental information.
- Any additional information required to reanalyze the data reported in this paper is available from
   the lead contact upon request.
- 720 **R code**

All original code has been deposited at DOI: 10.5281/zenodo.6080322and is publicly available as of thedate of publication.

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# Figure S1. Orangutan conservation Theory of Change (ToC) pathways for protection, restoration and patrolling. Related to STAR Methods.

(a) PROTECT, (b) RESTORE, and (c) PATROL. The pathways represent the sequential outcomes possible
from the conservation activity over the short term (within five years after the action is initiated) and long
term (more than five years), and how these outcomes can lead to reduced threats and positive impacts for

the species. Our study focuses on the short-term implications of the orangutan conservation activities (in grey background). Explanations of the ToC pathways are provided in the Data.



# Figure S2. Orangutan conservation Theory of Change (ToC) pathways for rehabilitation, reintroduction and outreach. Related to STAR Methods.

(a) REHAB, (b) REINTRO, and (c) OUTREACH. The pathways represent the sequential outcomes
possible from the conservation activity over the short term (within five years after the action is initiated)
and long term (more than five years), and how these outcomes can lead to reduced threats and positive
impacts for the species. Our study focuses on the short-term implication of the orangutan conservation
activities (in grey background). Explanations of the ToC pathways are provided in the Data.



# Figure S3. Theory of Change (ToC) pathways for orangutan related RESEARCH activity. Related to STAR Methods.

This represents the chain of outcomes possible from the activity within the short term (five years) and long term (beyond five years).



# Figure S4. The relationship between probability of occurrence and density and density change over time. Related to STAR Methods and Figure 5.

872 (A) The relationship between the orangutan probability of occurrence and density for the three study

873 regions. Occurrence data were generated from the Generalized Boosted Regression Models – GBM.

874 Density was estimated from the transect dataset. (B) Estimated change in density of orangutan populations

- between 2000-2004 and 2015-2019. Borneo and Sumatra. Three regional-based models were used to
- estimate the change in orangutan distributions in (1) Kalimantan and (2) Sabah, and (3) Sumatra.



Figure S5. Annual spending value on different conservation activities for the orangutan in
Kalimantan, Sabah, and Sumatra over time. Related to Figure 4.

Conservation activities assessed include the six core activities considered affecting the orangutan survival
in the short term: habitat acquisition and protection (PROTECT), habitat restoration (RESTORE),
patrolling and law enforcement (PATROL), rescue and rehabilitation (REHAB), translocation and
reintroduction (REINTRO), and public outreach and capacity building (OUTREACH); and research-related
activities considered as primarily influencing conservation actions and land use management decisions
(RESEARCH). The value inside the parenthesis represents the mean annual investment value between 2000
and 2019 for the associated action (in million US\$).



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892 Figure S6. Predictors of orangutan occurrence. Related to STAR Methods.

(A) The relative importance of environmental predictors in affecting orangutan likelihood of occurrence, 893 and the marginal effects of predictors with high importance obtained from the three region-based GBM 894 models for Kalimantan, Sabah, and Sumatra, including variables: (B) forest cover (FORST), (C) elevation 895 (ELEV), (D) distance to protected areas (PRTCA), and (E) distance to public outreach and awareness raising 896 programs (COMRC). Survey effort had a negligible effect on the likelihood of orangutan reported as 897 presence in Kalimantan and Sabah, but in Sumatra it had a large positive association with orangutan 898 899 presences (A). Forest cover and elevation are the strongest predictors of orangutan distributions in the three islands (A). The species' probability of occurrence increases with increased forest cover and reduced 900 elevation (B-C). In Kalimantan and Sabah, proximity to protected areas has a strong positive correlation 901 with orangutan distributions (D). In Sabah, the probability of orangutan occurrence also markedly increases 902 903 with proximity to community outreach programs (E).



#### 905 Figure S7. Forest gain and loss data used in counterfactual analysis. Related to STAR Methods.

Rates of (A) forest loss inside protected areas compared to the rates within a 50 km buffer zone, and (B)
 forest gain inside restoration sites compared to the rates within a 50 km buffer zone, every five years

between 2000 and 2019 in Kalimantan, Sabah, and Sumatra.

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# **Tables**

Published and unpublished datasets	
United States Fish and Wildlife Service (USFWS) Multinational Species Conse grants to orangutan projects (data provided by USFWS)	rvation Fund - Great Apes
Dataset of oil palm companies operating in orangutan habitat <sup>S1</sup>	
Borneo Atlas (https://atlas.cifor.org/borneo/#en)	
Dataset of rescue centers operating in Borneo	
Websites	
Site	Search terms
United States Agency for International Development (USAID) LESTARI	
program (https://www.lestari-indonesia.org/en/)	
Tropical Forest Conservation Act (TFCA) Sumatra annual reports	
(http://tfcasumatera.org/publikasi category/laporan-tahunan/)	
TFCA Kalimantan annual reports	
(https://www.tfcakalimantan.org/kanal/annual-report)	
European Union (EU) Commission funded projects by country	
(https://ec.europa.eu/budget/euprojects/search-projects_en)	
Critical Ecosystem Partnership Fund (https://www.cepf.net/grants/grantee-	Taxon: "mammals";
projects)	Country: "Indonesia" and
	"Malaysia"
The Global Environmental Facility (GEF) project database	"Indonesia" and "Malaysia"
(https://www.thegef.org/projects)	
Mohammed bin Zayed Species Conservation Fund projects	Species: "mammals";
(https://www.speciesconservation.org/case-studies-projects/)	Continent: "Asia"; Country:
	"Indonesia" and "Malaysia"
Darwin Initiative projects ( <u>https://www.darwininitiative.org.uk/project/</u> )	Location; Country:
	"Indonesia" and "Malaysia"
Norway bilateral projects in Indonesia	
(https://www.norway.no/en/indonesia/values-priorities/deforestation-and-	
Australian Agency for International Development	
( <u>https://dtat.gov.au/geo/indonesia/development-assistance/Pages/development-</u>	
assistance-in-indonesia.aspx)	
Japan International Cooperation Agency	
(https://www.jica.go.jp/indonesia/english/index.html)	
<u>Aganca Francaisa da Dávalappament (https://www.afd.fr/an/paga_ragion</u>	
navs/indonesia)	
Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ)	Worldwide: "Indonesia" and
(https://www.giz.de/en/html/about_giz.html)	"Malaysia"
Partnerships for Forests – Our Portfolio	Location: "Indonesia"
(https://partnershipsforforests.com/what-we-do/partnerships-and-projects/)	Location. Indonesia
The Arcus Foundation grantees (https://www.arcusfoundation.org/grantees/)	Focus: "Great apes and
	gibbons"
Prince Bernhard Nature Fund (https://www.pbnf.nl/projects/)	"Indonesia" and "Malaysia"
Search engines	<b>v</b>
Site	Search terms
Even lating Directory Online	IZ
Foundation Directory Unline	Keywords: "orangutan", "orang utan" and "orang
	utan"
	utall

# 912 Table S1. Sources used to identify additional investments in orangutan conservation. Related to Key

**Resources Table, STAR Methods.** 

Organizations operating across all orangutan habitats: IUCN SGA; UNEP; GRASP; Great Apes Film Initiative; Orangutan Conservancy; Yayasan Kehutanan Masyarakat Indonesia; Yayasan Swara Owa; Yayasan Ulos Heritage Indonesia (SCORPION); FORINA; CIFOR; University of Kent DICE; Borneo Futures; Wildlife Impact. Organizations operating in Indonesian Kalimantan: ADB/GEF-funded project (Sustainable Forest and Biodiversity Management in Borneo); UNEP/Wetlands International Indonesia/Global Environmental Centre; Canadian Government (CIDA); UNDP – Kalimantan; Indonesian International Rural Agricultural Development Foundation; Kalimantan Prima Coal; Agro Bukit (Goodhope Holdings); Agro Wana Lestari (Goodhope Holdings); Dewata Sawit Nusantara (DSN group); Genting - Kalimantan; Globalindo Alam Perkasa (Musim Mas); Harapan Sawit Lestari; Investa Karya Bhakti; Karya Makmur Bahagia; Karya Makmur Sejahtera (Goodhope Holdings); Kridatama Lancar (Sime Darby); Mentaya Sawit Mas (Wilmar); Nabatindo Karya Utama (Bumitama); Kalimantan Agro Lestari; Rea Kaltim Plantation; Sarana Titian Permata (Wilmar); Sawit Sumber Mas Sarana; Sinar Mas - GAR; Sukajadi Sawit Mekar (Musim Mas); Swakarsa Sinar Sentosa (Sinar Mas); Tapian Nadenggan (Sinar Mas); Makin Group; Katingan Mentaya Project; Rimba Raya Restoration Ecosystem; Acacia Andalan Utama; Balayan River Timber; Bina Ovivipari Semesta; Carus Indonesia; Djima Jaya Utama; Erna Djuliawati; Graha Sentosa Permai; Gunung Gajah Abadi; Karya Lestari; Narkata Timber; Royal Lestari Utama; Saratim (Sarmiento Parakantja Timber); Sari Bumi Kusuma; Suka Jaya Makmur; Utama Damai Indah Timber; Wanasokan Hasilindo; Balai Konservasi Sumber Daya Alam Kalbar; Balai Konservasi Sumber Daya Alam Kalteng; Balai Konservasi Sumber Daya Alam Kaltim; Danau Sentarum and Betung Kerihun National Park; Gunung Palung National Park; Bukit Baka/Bukit Raya National Park; Tanjung Puting National Park; Sebangau National Park; Kutai National Park; Badan Restorasi Gambut (Peat Restoration Agency); Aidenvironment; Borneo Nature Foundation; CAN Borneo; FFI Indonesia; Friends of the National Parks Foundation; IDH Ketapang landscape; Integrated Conservation; Link-AR Borneo; People Resources and Conservation Foundation (PRCF); Planet Indonesia; Profauna; Save Our Borneo; TNC Indonesia; WALHI Indonesia; WCS Indonesia - Kalimantan; Wetlands International Indonesia; YTS/Wildlife Impact - community surveys; World Education - Indonesia; WWF Indonesia; Yayorin; Brunel University; CIMPTROP - University of Palangka; Wallacea Trust; Yayasan TITIAN; Gunung Palung Orangutan Conservation; Health in Harmony; Kutai Project; Mohammed bin Zayed Conservation Fund - in situ research funds, Kalimantan; Orangutan Land Trust; Tropenbos-International; Tuanan Orangutan Research Project/CORE Borneo; University College Birmingham – in situ research Kalimantan; BOSF Nyaru Menteng, Wanariset Samboja/Samboja Lestari, Mawas; RHO/BOSF; Center for Orangutan Protection; International Animal Rescue; Jakarta Animal Aid Network; Jejak Puleng; Orangutan Foundation UK; Orangutan Foundation International; Sintang Orangutan Centre; Tenggarong rescue/transfer facility.

**Organizations operating in Malaysian Sabah:** Anika Desiran; Deramakot Forest Reserve; INIKEA; Mayvin Grouping; PONGO Alliance; Sapulut; TSH Resources - natural forest management; TSH Resources - oil palm; Yayasan Sabah; Linbar 1 and 2 Estates; Litang Estate; Santosa Estate (Sime); Sg. Pin Estate; Sungai Segama II; Tabin Estate; Tagas Estate; Sabah Softwoods; Tungku Estate (Sime); Wilmar - Sabah Mas estate (Tabin) (excluding PONGO Alliance); Genting; Sabah Environmental Protection; Sabah Forestry Department; Sabah Parks; UE - REDD+; UNDP; Borneo Conservation Trust – Japan; Borneo Conservation Trust – Sabah; Ecohealth Alliance; Friends of the Orangutan (FOTO); HUTAN-KOCP; HUTAN - via Wildlife Connection; LEAP; Malaysia Palm Oil Wildlife Conservation Fund; Orangutan Appeal-UK (Sabah); Orangutan Appeal-UK (Sabah Wildlife Rescue Unit); Rhino and Forest Fund; PACOS; Rainforest Trust/SEARRP; Sabah Environmental Protection Association; WWF-Sabah; WWF-Sabah Living Landscapes; Danau Girang Field Center; Durrell Trust for Conservation; Liverpool John Moores University; Living Landscape Alliance; Orangutan Appeal-UK (Sabah \_ tabin PRM project); SEARRP - SAFE Project; Yayasan Sime Darby; Sepilok.

**Organizations operating in Indonesian Sumatra**: UNDP; TFCA/Leuser Conservation Partnership; Asia Pacific Resources International Limited (APRIL); Royal Lestari Utama; North Sumatra Hydroelectric Company; Balai Konservasi Sumber Daya Alam Sumatera Utara; Balai Konservasi Sumber Daya Alam Sumatera Jambi; Gunung Leuser National Park; Bukit Tigapuluh National Park; Conservation International Indonesia; FKL; Frankfurt Zoological Society; HAkA; INDECON; Institute Green Aceh (IGA); Jantho Lestari Consortium; Lembaga Suar Galang Keadilan; Leuser Ecosystem Management Authority Employee Forum; Nature for Change; Orangutan Information Center; Orang Utan Republik/TOP; PADHI Foundation; Penyangga Tengah Kawasan Ekosistem Leuser; PETRA; Rainforest Action Network; Rainforest trust/KEHUS; Sumatra Ranger Project/Yayasan Cahaya Anak Nusantara; Sumatran Rainforest Institute/tapanuli Orangutan Conservation Project (TOCOP); Universitas Nacional (Unas) Faculty of Biology; WALHI Indonesia; WCS Indonesia – Sumatra; Wetlands International Indonesia; Yayasan Konservasi Satwa Liar Indonesia (YKSLI); Yayasan Leuser International (Leuser International Foundation, YLI); Yayasan Ulos Heritage Indonesia (SCORPION); Ketambe; FORINA (Sumatra); Soraya; Jakarta Animal Aid Network; SOCP; SKEPHI (Sekretariat Kerjasama untuk Pelestarian Hutan Indonesia; WildAid – Leuser project; Yayasan EKONA; Yayasan Perlindungan Lingkungan Hidup dan Pelestarian Alam (Yayasan Palapa); Leuser Development Project.

# Table S2. List of entities included in orangutan conservation investment dataset. Related to Key Resources Table, STAR Methods.

The analysis includes publicly available financial data for organizations whose names have been excluded for confidentiality reasons.

Variable	Variable	Statio	Data gaurage
variable	obbroviation	Dynamia	Data sources
Elevation (m. a. a.l.)		Statia	SPTM 00m Digital Elevation
Elevation (III a.s.i)	ELEV	Static	Detebase v4 1 <sup>\$2</sup>
	CDDV	<u> </u>	Database v4.1
Rainfall during the dry season (mm)	SDRY	Static	WorldClim <sup>33</sup>
Rainfall during the wet season (mm)	SWET	Static	WorldClim <sup>33</sup>
Distance to nearest city (km)	CITY	Static	Provincial map from the Geospatial
			Information Agency Indonesia S4
			and GeoNames Gazetteer <sup>S5</sup>
Percentage of peatland area	PEAT	Static	Peat hydrological area map <sup>S6</sup>
Percent forest cover	FOREST	Dynamic	Global Forest Change dataset <sup>S7</sup> ,
		-	Indonesia's primary and secondary
			forest map <sup>s8</sup> , and Intact Forest
			Landscapes data <sup>S9</sup>
Percentage of degraded peatland	DEGPT	Dynamic	Peat hydrological area map <sup>S6</sup> ,
			Global Forest Change dataset <sup>S7</sup> ,
			Indonesia's primary and secondary
			forest map <sup>s8</sup> , and Intact Forest
			Landscapes data <sup>S9</sup>
Distance to oil palm plantations (km)	OPDST	Dynamic	Oil palm plantation distribution map
		5	S10-13
Survey effort	SURV	Dynamic	Orangutan survey datasets across
			Indonesia and Malaysia S14-18
Distance to research centres/activities (km)	RSCHR	Dynamic	See Table 1
Distance to protected areas (km)	PRTCA	Dynamic	Forest Zone Maps <sup>S14,19</sup> , Community
			Forestry areas <sup>\$20</sup>
Distance to patrolling activities (km)	PTROL	Dynamic	See Table 1
Distance to rehabilitation centres (km)	RHCTR	Dynamic	See Table 1
Distance to reintroduction sites (km)	RINTR	Dynamic	See Table 1
Distance to public outreach programs (km)	COMRC	Dynamic	See Table 1

Table S3. Environmental predictors used in the Generalized Boosted Regression Models (GBM) to generate the estimated change in orangutan distributions. Related to Key Resources Table, STAR 

Methods. 

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