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1 **Engaging Stakeholders in Collaborative Control of Air Pollution:**
2 **A Tripartite Evolutionary Game of Enterprises, Public and Government**

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15

16 **Abstract**

17 In the current context of air pollution control, inconsistent interest demands from
18 various stakeholders hinder efficient cooperative governance. This study developed a
19 tripartite evolutionary game model to examine the decision-making mechanism of
20 enterprises, the public, and the governments involved in China's air pollution control
21 process. Using theoretical and simulation analysis, the study identifies critical factors
22 of stakeholders' strategies and propose possible evolution paths for achieving
23 collaborative air pollution control. The results showed that collaborative governance
24 among the three stakeholders is the optimal path for air pollution control in China,
25 which evolves through four stages: government regulation, enterprises' pollution
26 control, public participation, and government withdrawal. Currently, China is currently
27 in a transitional period from public participation to government withdrawal and should
28 focus on introducing subsidy policies to encourage green technology innovation among
29 enterprises, strengthen environmental information disclosure, and establish and
30 improve public participation mechanisms. In the future, China should prioritize the
31 construction of public participation channels, incentivize green technology innovation,
32 and focus on synergistic effect of carbon emission reduction among enterprises. This
33 will help achieve the possible government withdrawal stage where joint governance of
34 the public and enterprises can effectively control air pollution, allowing the government
35 to shift focus to other important environmental issues such as carbon emission reduction.

36 **Keywords**

37 Environmental regulation; Public participation; Pollution control; Tripartite
38 evolutionary game; Air pollution

39 **1. Introduction**

40 Air pollution has caused a significant burden during China's rapid economic growth
41 (Matus et al., 2012; Wang, C. et al., 2022), with 631,230 premature deaths attributed to
42 PM_{2.5} exposure in 129 cities in 2015 (Zhu et al., 2019). To reduce the health burden
43 caused by air pollution, China's air pollution prevention and control policies have also
44 been constantly changing, which has gone through three main stages from early policies,
45 through the national total control policies, to "declaration of war against pollution" (Jin
46 et al., 2016). However, conventional top-down planning and vertical accountability are
47 insufficient for addressing the worsening air quality, and diverse governance
48 approaches including more flexible market-based policies and bottom-up policies are
49 recommended to confront the long-term challenges in nationwide attainment of air
50 quality standards (Wang, 2021).

51 There have been many studies in different areas exploring air pollution control
52 policies in China. Zheng et al. (2015) investigated the effectiveness of provincial energy
53 saving and emission reduction policies on local air pollution control, suggesting the
54 positive effect of provincial energy saving regulations and two environmental standards.
55 Wang et al. (2021) evaluated the effect of the Air Pollution Prevention and Control
56 Action Plan using a Geographical Detector was used to quantify the impact of natural
57 and socioeconomic factors on the PM_{2.5}. Hu et al. (2019) used a multiregion multisector

58 Computable General Equilibrium model to quantify the impacts of the Environmental
59 Protection Tax Law policy on modulating air pollutants emissions. But these studies
60 usually address emissions side of the issue and overlook the public goods attribute of
61 the atmospheric environment, which has strong mobility that allows pollution and
62 carbon dioxide to diffuse widely, involving multiple stakeholders such as emitters,
63 regulators, and the affected public.

64 Stakeholders have diverse environmental agendas and political interests, resulting
65 in different environmental concerns (Lam et al., 2019). Conflicting interests among
66 stakeholders such as the national government, local governments, and enterprises often
67 negatively affect the implementation of environmental policies (Shen and Lisa Ahlers,
68 2018; Sheng et al., 2020). China's current air pollution control is still dominated by the
69 government (Tu et al., 2019; Zhang et al., 2019). Local governments prioritize plan-
70 based policies because of authoritarian environmentalism in China, with greater focus
71 on achieving specific goals, but may neglect other environmental challenges (Bao and
72 Liu, 2022; Li, X. et al., 2019). While the government remains a central actor in
73 processes of environmental governance, the roles and capabilities of both governmental
74 and non-governmental actors have changed over time (Bulkeley and Mol, 2003). That
75 is, the potential of enterprises and the public has not been fully developed, and
76 stakeholders have not been effectively coordinated to participate in the process of air
77 pollution control in China (Duan et al., 2020). Compared with the single government-
78 led or market-led models, the collaborative governance model has the potential to

79 achieve better governance outcomes, with medium transaction costs, medium
80 management costs and efficient resource allocation. (Meng et al., 2021). Therefore,
81 collaborative air pollution control should be promoted to achieve more efficient air
82 pollution control by coordinating all stakeholders.

83 Despite the potential benefits of collaborative governance in air pollution control,
84 various obstacles such as information gaps, limited capacity, lack of cooperation
85 channels, and conflicts of interest can make coordination challenging. Nevertheless, in
86 recent years, stakeholders in China have exhibited similar perceptions of environmental
87 pollution at the national scale, with air pollution being of most concern (Liu et al., 2022),
88 suggesting common interests and potential for cooperative governance. Given this
89 context, the challenge can be framed as a multi-period public goods game dilemma
90 involving multiple stakeholders with different interests and governance costs, as well
91 as their interactions. Evolutionary game can be employed to address this challenge.

92 There are many studies have focused on environmental governance in China from
93 the perspective of evolutionary games. Wang et al. (2011) and Fan et al. (2021) used
94 the evolutionary game model to analysis the relationship between governments and
95 polluting enterprises. Sun et al. (2021) and Gao et al. (2019) focus on the government
96 itself, respectively discussing the game between the central government and local
97 governments, as well as the upstream and downstream governments of rivers when
98 dealing with environmental issues. Scholars have also paid attention to the three-party
99 game in environmental governance. For example, Xu et al. (2018) discussed the game

100 equilibrium and dynamic evolution of the government, environmental service
101 companies, and pollutant discharge companies. Jiang et al. (2019) used the three-party
102 evolutionary game to reveal the strategic adjustment of environmental supervision
103 under China's fiscal decentralization. Chen et al. (2019) analyzed the tripartite
104 relationship among the government, enterprises, and the public in environmental
105 governance, and conducted an empirical analysis using panel data from 30 provinces in
106 China. Despite exemplified in documents such as Agenda 21 and the initiatives of the
107 World Bank that there is an emerging consensus that the public need to be more
108 involved in the processes of environmental decision making (Bulkeley and Mol, 2003).
109 These evolutionary game studies mainly considered stakeholders such as the central
110 government, local governments, polluting companies, and environmental service
111 companies, but paid less attention to public participation.

112 Arnstein (1969) proposed that public participation is a form of civic power and
113 developed a "Ladder of Citizen Participation" which includes eight levels of
114 participation. As a stakeholder in air pollution issues, the public has the right to
115 participate in air pollution control. Recent studies have also revealed that proposals
116 made by members of the Chinese People's Political Consultative Conference (CPPCC)
117 have a more significant impact on the living environment than complaint letters (Zhang
118 et al., 2019). This enlightens us that although evolutionary games are suitable for
119 studying cooperative governance issues, the model parameters in current research are
120 not comprehensive enough. When the subject of the public is included in the

121 evolutionary game model, more detailed settings must be made to consider the impact
122 of the form of participation. Additionally, the impact of government decentralization
123 (Lin and Xu, 2022) and corporate innovation (Zhao and Sun, 2016) should be taken
124 into account when studying the internal mechanisms of stakeholders. Here, we
125 developed a tripartite evolutionary game model to examine the decision-making
126 mechanism of enterprises, the public, and the governments involved in China's air
127 pollution control process, expecting to identify its evolution scenarios and key factors
128 under different evolution paths.

129 This paper is organized as follows. Section 2 presents a tripartite game model
130 among enterprises, government and the public in the process of air pollution control.
131 We introduced the model hypothesis, rationale for parameters and examines the
132 evolutionary stable strategies of these stakeholders in collaborative air pollution control
133 in China, by analyzing the asymptotic stability of the equilibrium points. Section 3
134 presents the evolutionary stable strategies and evolution paths under different scenarios.
135 We analyzed the role of each stakeholder in each stage under the most feasible and
136 reasonable scenario, and illustrated the influence of parameters on the stages. Section
137 4 presents our conclusions.

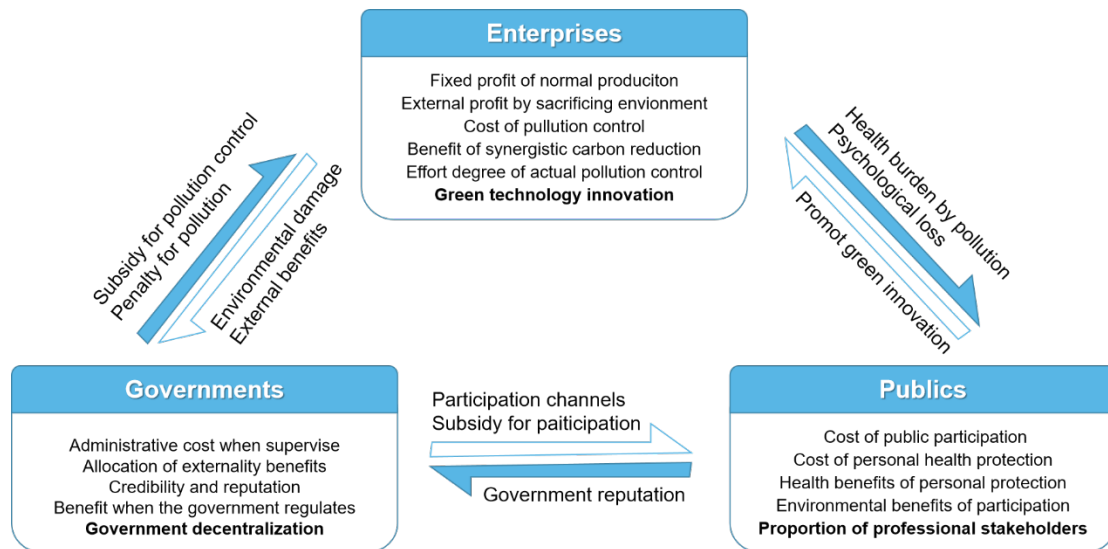
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139 **2. Material and methods**

140 **2.1 Model hypotheses**

141 In this study, we assume that stakeholders in the air pollution control process include

142 enterprises, the publics, and the government (Figure 1). There are interactions between
 143 them as well as some internal mechanisms that will affect the tripartite strategy, all of
 144 which will be used as parameters of the evolutionary game model. We introduce the
 145 criteria and reasons for selecting these game model parameters of each stakeholder in
 146 the following.



147

148 **Figure 1. The relationship between the three stakeholders in collaborative control**
 149 **of air pollution in China.** The arrow represents the interaction between stakeholders,
 150 and the rounded rectangle represents the internal characteristics of each stakeholder.

151 In this model, we assume that the strategies of enterprises are mainly driven by
 152 economic interests, and the Environmental, Social, and Governance (ESG) is omitted
 153 from the purpose of enterprises. Enterprises will calculate the cost-benefit of different
 154 decisions and choose the way to maximize the benefits. Hence, we aim to identify the
 155 following primary factors that influence strategies of enterprises on collaborative air
 156 pollution control. (1) Economic externality benefits. By prioritizing economic interests
 157 over an ESG strategy that internalizes the environmental externalities of companies(Tan

158 and Zhu, 2022), enterprises may exacerbate air pollution at the expense of
159 environmental quality to generate external benefits and boost profits. (2) Pollution
160 control costs. When the enterprises completely control pollution, it is the sum of the
161 cost of technology development, pollution control equipment purchases, and labor costs.
162 (3) Government supervision. In response to the air pollution, the Chinese government
163 has implemented several nationwide pollution standards and control measures over the
164 past three decades (Zeng et al., 2019). The government offers subsidies to pollution
165 control enterprises and impose penalties on those that fail to control pollution. (4)
166 Enterprises green technology innovation ability. The “weak” version of the hypothesis
167 posits that environmental regulation will stimulate environmental innovations but
168 cannot bring about cost-saving innovation, which has also been confirmed in China
169 (Jaffe and Palmer, 1997; Zhao and Sun, 2016). Therefore, our model assumes that the
170 stronger the innovation capability, the lower the actual pollution control investment of
171 the enterprise, but it cannot completely save the pollution control investment. (5)
172 Synergistic emission reduction benefits. As study has found that the implementation of
173 air pollutant emission targets will have a greater synergistic effect on CO₂ emission
174 reduction (Li, H. et al., 2019), we assume that the corresponding carbon emission
175 reduction benefits will be transformed into corporate profits through the carbon trading
176 market.

177 Heightened public awareness of environmental degradation and increasing
178 anxieties over health and property values drive people to participate in environmental

179 decisions (Li et al., 2012). Thus, the parameters affecting public participation in our
180 model mainly include (1) Health impact. The public's strategy between public
181 participation and personal protection depends on the adverse health effects of air
182 pollution. We assume that individuals will evaluate the costs and benefits associated
183 with each option to determine their optimal strategy. (2) Costs and benefits of personal
184 protection. When the public chooses personal protection, it includes the total cost and
185 benefit of purchasing protective equipment and personal medical expenses. (3) Costs
186 and benefits of public participation. Complex participation channels result in higher
187 costs for the public, including time spent collecting information, reporting
188 environmental concerns, and lodging complaints. The benefits of public participation
189 include improved environmental quality, reduced health loss, and government subsidies
190 for participants, as supported by evidence from previous studies. (4) Proportion of
191 professional stakeholders. Referring to the ladder of citizen participation and the
192 varieties of participation (Arnstein, 1969; Fung, 2006), our model simplifies the public
193 into two categories: professional public and non-professional public. As mentioned in
194 introduction that proposals made by members of the CPPCC have a more significant
195 impact on the living environment than complaint letters (Zhang et al., 2019). We assume
196 that when the proportion of the professional public is higher, the channel effectiveness
197 of public participation is higher, and the actual environmental benefits obtained are
198 higher.

199 Here we assume that the interests pursued by the government are the improvement

200 of environmental quality and the reduction of public health burden. Although a study
201 suggests a conflict of interest between the central and local governments regarding
202 environmental regulation, rent-seeking behavior and promoting employment (Sheng et
203 al., 2020). In this model, we regard the local governments as the stakeholder while
204 central governments as regulatory authorities, and the main parameters affecting
205 strategy of local governments are set as follows: (1) Administrative cost. The total cost
206 input when the government chooses to regulate strictly, including human resources
207 input, environmental protection supervision, information disclosure, etc. (2)
208 Government reputation. A higher reputation can attract more new customers or
209 companies to the local area to improve government performance (Andreassen, 1994),
210 which can also be used for air pollution control. We assume that the governments'
211 strategy on air pollution control will influence public opinion and contribute to
212 enhancing the governments' reputation as a benefit of these efforts. (3) Policy costs and
213 benefits. When the government chooses to regulate, the penalties for polluting
214 enterprises and the subsidies for pollution control enterprises and public participation
215 are the governments' benefits and costs, respectively (Fan et al., 2021; Zeng et al., 2019).
216 (4) Environmental decentralization. China's environmental decentralization has
217 significantly intensified the pollution emissions of enterprises, and the higher the degree
218 of environmental decentralization, the better the reduction in PM_{2.5} emissions (Lin and
219 Xu, 2022; Xu et al., 2021). The environmental decentralization coefficient is added to
220 the model. The higher the value, the more the local government pursues economic

221 benefits, and the more they ignore environmental benefits.

222 In addition to setting model parameters concerning the above discussion, the
223 model we will build next also follows these assumptions:

224 (1) The governments, enterprises, and the publics are all participants of bounded
225 rationality, and none of them can reach the optimal strategy at the beginning
226 of the game.

227 (2) The stakeholders in each population (enterprises/publics/governments) will
228 continue to learn and adapt to changes in the environment, constantly optimize
229 their own strategies during the game, and evolve towards the direction of the
230 maximum average profit of the population.

231 (3) Each stakeholder has two possible strategies to cooperate (C) or defect (D).
232 Specifically, enterprises have two pollution control strategies [control
233 pollution (C), do not control pollution at all (D)], the publics have two
234 behavioral strategies [public participation (C), personal protection (D)], and
235 the government has two supervision strategy [regulation (C), non-regulation
236 (D)].

237 When the evolutionary stable state of the game model is corporate pollution
238 control, public participation, and government regulation, then our desired goal of
239 collaborative control of air pollution will be achieved.

240

241 **2.2 Tripartite evolutionary game model**

242 Based on the above discussion, the parameters of the evolutionary game model are
 243 shown in Table 1, which could reflect the relationship between the three stakeholders
 244 as fully as possible. As discussed in the parameter (4) of each stakeholder in Section
 245 2.1, we consider the parameters of corporate innovation capability (γ), the ratio of
 246 professionals to the public (ζ), and the coefficient of government decentralization (κ)
 247 as factors that show the internal mechanism of each stakeholder's decision-making.

248 **Table 1.** Description of major parameters

Parameters	Description	References
P_A	Fixed profit during normal production of the enterprises. ($P_A > 0$)	
P_e	The external profit obtained by sacrificing environmental quality when enterprises do not control pollution at all. ($0 < P_e < P_A$)	Tan and Zhu (2022)
C_A	The total cost of the enterprises for complete pollution control. ($C_A > 0$)	Fan et al. (2021)
e_A	Coefficient of effort degree of enterprises actually participating in pollution control. ($0 \leq e_A < 1$)	Jiang et al. (2019)
R_c	The maximum synergistic benefit of air pollution emission reduction on carbon emission when enterprises completely control air pollution emissions. ($0 < R_c < P_A$)	Li, H. et al. (2019)
α	Coefficient of subsidies given by the governments when enterprises control pollution. ($0 \leq \alpha < 1$)	Fan et al. (2021); Zeng et al. (2019)
β	The coefficient of governments fine when enterprises do not carry out pollution control. ($0 \leq \beta < 1$)	Fan et al. (2021); Zeng et al. (2019)
γ	The coefficient of the enterprises' green technology innovation capability. ($0 < \gamma < 1$)	Jaffe and Palmer (1997); Zhao and Sun (2016)
C_H	The loss of public health when enterprises do not control pollution. ($C_H < 0$)	Zhu et al. (2019)
C_{B1}	The total cost of public participation. ($C_{B1} > 0$)	
δ	The coefficient of the complexity of participation channels. ($0 < \delta < 1$)	Shen and Lisa Ahlers (2018)
C_{B0}	The cost of choosing personal health protection without public participation ($C_{B0} > 0$)	
P_{B0}	Health benefits of personal protection. ($P_{B0} > 0$)	
ε	Coefficient of subsidizing public participation when governments regulate. ($0 \leq \varepsilon < 1$)	
R_p	The environmental benefits of public participation include environmental improvements and reduced health losses. ($R_p > 0$)	
ζ	Proportion of professional stakeholders among public groups. ($0 < \zeta < 1$)	Arnstein (1969); Fung (2006); Zhang et al. (2019)
η	The coefficient of public participation on promoting green innovation of enterprises can increase the fixed profits of pollution control enterprises. ($\eta > 0$)	Zhao, L. et al. (2022)
θ	The coefficient on the strengthening of governments reputation gains or losses when public participation. ($\theta > 0$)	
λ	The coefficient of psychological loss when the public participates but the enterprises fail to control pollution. ($\lambda > 0$)	
C_{G1}	The total administrative cost when the governments strictly supervise. ($C_{G1} > 0$)	Bao and Liu (2022)
C_E	Environmental damage when enterprises do not control pollution at all, and is counted as a loss to the governments. ($C_E > 0$)	Jiang et al. (2019)
gov	The governments allocation coefficient of externality benefits. ($0 < gov < 1$)	
G_0	The loss of governments credibility and reputation when the governments do not regulate whether or not the public participates. ($G_0 > 0$)	Andreassen (1994)
G_1	The total benefit when the government regulates. ($0 < G_1 < G_0$)	
κ	Coefficient of government decentralization. ($0 < \kappa < 1$)	Lin and Xu (2022)

249 Note: for those parameters without references are our assumptions.

250 The payoffs for each subject under different combinations of strategies are

251 calculated based on the research assumptions and model parameters.

252 For example, when all stakeholders chose to defect (D), meaning the enterprises
253 do not control pollution, the public does not participate, and the governments do not
254 regulate. (1) The payment of the enterprises is the fixed profit of normal production (P_A)
255 plus the enterprises share of external profit ($P_e(1 - gov)$). Thus, the expression of
256 enterprises' payoff is given by $P_A + P_e(1 - gov)$. (2) Similarly, the public's payoff is
257 determined by the loss of public health (C_H) plus the benefit of personal protection (P_{B0})
258 minus the cost of personal protection (C_{B0}), i.e., $C_H + P_{B0} - C_{B0}$. (3) As for the
259 governments, κ is the environmental decentralization coefficient. As mentioned in
260 Section 2.1, we assume that the higher the degree of environmental decentralization,
261 the more the government will pursue the external benefits obtained by sacrificing the
262 environment, and underestimate the benefits brought about by improving the
263 environment. In this case, its payoff includes reputation loss ($-G_0$), the governments'
264 share of external income ($P_e gov$), and the environmental damage ($-C_E$). Hence, the
265 governments' payoff expression becomes $-G_0 - \kappa P_e gov + C_E(1 - \kappa)$.

266 When all stakeholders choose to cooperate (C), that is, when the enterprises
267 control pollution, the public participates, and the governments regulate. (1) Different
268 from the situation of no pollution control, even if the enterprises choose to control
269 pollution, they may not completely control pollution. We assume that there is a
270 coefficient the actual effort degree of enterprises pollution control (e_A). In addition,
271 considering the coefficient of technological innovation capability (γ) can reduce its

272 pollution control cost. The enterprises' payment consists of government subsidy (α) on
273 the total income of enterprise, which is fixed profit of normal production (P_A) plus the
274 enterprises share of external profit ($P_e(1 - gov)$), the synergistic benefit of air
275 pollution emission reduction (R_C), the role of public participation in promoting
276 enterprises fixed profits (ηP_A), and the cost of pollution control (C_A). Thus, the
277 expression of enterprises' payoff is given by $e_A R_C + \eta P_A + (\alpha + 1)(P_A + P_e(1 -$
278 $e_A)(1 - gov)) - e_A C_A(1 - \gamma)$. (2) As described in the model hypotheses in Section
279 2.1, we added two parameters, the proportion of professional public (ζ) and complexity
280 of participation channels (δ). Similarly, the public's payoff is determined by the loss of
281 public health (C_H), the benefit of public participation (R_p), the cost of public
282 participation (C_{B1}), government's subsidy for public participation (ε), i.e., $\zeta R_p +$
283 $C_H(1 - e_A) - \delta C_{B1}(1 - \varepsilon)$. (3) The government's payoff includes the total benefits of
284 regulation (G_1) strengthened by the public participation (θ), administrative cost of
285 regulation (C_{G1}), the subsidies for corporate pollution control (α) and public
286 participation (ε), the government's share of external income ($P_e gov$), and the
287 environmental damage ($-C_E$). Hence, the government's payoff expression becomes
288 $G_1(\theta + 1) - C_{G1} - \alpha(P_A + P_e(1 - e_A)(1 - gov)) - \delta \varepsilon C_{B1} - C_E(1 - e_A)(1 - \kappa) +$
289 $\kappa P_e gov(1 - e_A)$.

290 In the same way, the payoff of each stakeholder under other six combinations of
291 strategies can be obtained (Table 2).

292 **Table 2.** Payoff matrix

Strategies	Payoffs
------------	---------

Enterprises	Publics	Governments	Enterprises	Publics	Governments
C	C	C	$e_A R_c + \eta P_A$ $+(\alpha + 1)(P_A + P_e(1 - e_A)(1 - gov))$ $- e_A C_A(1 - \gamma)$	$\zeta R_p + C_H(1 - e_A)$ $-\delta C_{B1}(1 - \varepsilon)$	$G_1(\theta + 1) - C_{G1}$ $-\alpha(P_A + P_e(1 - e_A)(1 - gov))$ $-\delta \varepsilon C_{B1} - C_E(1 - e_A)(1 - \kappa)$ $+\kappa P_e gov(1 - e_A)$
D	C	C	$P_A + P_e(1 - gov)$ $-\beta(P_A + P_e(1 - e_A)(1 - gov))$	$\zeta R_p + C_H(\lambda + 1)$ $-\delta C_{B1}(1 - \varepsilon)$	$G_1(\theta + 1) - C_{G1}$ $+\beta(P_A + P_e(1 - e_A)(1 - gov))$ $-\delta \varepsilon C_{B1} - C_E(1 - \kappa) + \kappa P_e gov$
C	D	C	$e_A R_c$ $+(\alpha + 1)(P_A + P_e(1 - e_A)(1 - gov))$ $- e_A C_A(1 - \gamma)$	$C_H(1 - e_A) + P_{B0}$ $- C_{B0}$	$G_1 - C_{G1}$ $-\alpha(P_A + P_e(1 - e_A)(1 - gov))$ $- C_E(1 - e_A)(1 - \kappa)$ $+\kappa P_e gov(1 - e_A)$
D	D	C	$P_A + P_e(1 - gov)$ $-\beta(P_A + P_e(1 - e_A)(1 - gov))$	$C_H + P_{B0} - C_{B0}$	$G_1 - C_{G1} + C_E(\kappa - 1)$ $+\beta(P_A + P_e(1 - e_A)(1 - gov))$ $+\kappa P_e gov$
C	C	D	$e_A R_c + P_A(\eta + 1)$ $+ P_e(1 - e_A)(1 - gov) - e_A C_A(1 - \gamma)$	$C_H(1 - e_A) + \zeta R_p$ $-\delta C_{B1}$	$-G_0(\theta + 1) - C_E(1 - e_A)(1 - \kappa)$ $+\kappa P_e gov(1 - e_A)$
D	C	D	$P_A + P_e(1 - gov)$	$C_H(\lambda + 1) + \zeta R_p$ $-\delta C_{B1}$	$-G_0(\theta + 1) - C_E(1 - \kappa)$ $+\kappa P_e gov$
C	D	D	$e_A R_c + P_A$ $+ P_e(1 - e_A)(1 - gov) - e_A C_A(1 - \gamma)$	$C_H(1 - e_A) + P_{B0}$ $- C_{B0}$	$-G_0 - C_E(e_A - 1)$ $(\kappa - 1) - \kappa P_e gov(e_A - 1)$
D	D	D	$P_A + P_e(1 - gov)$	$C_H + P_{B0} - C_{B0}$	$-G_0 + \kappa P_e gov - C_E(1 - \kappa)$

293 Assuming that the probabilities of the three stakeholders adopting the cooperative
294 strategy are x, y, z , respectively, then the probabilities of the three stakeholders
295 choosing the defection strategy are $(1 - x), (1 - y), (1 - z)$. We used the E_{A1} and E_{A2}
296 to represent the expected payoffs of the enterprises for choosing control pollution (C)
297 and not control pollution (D), respectively. \bar{E}_A represents the average expected payoffs
298 of the enterprises.

$$\begin{cases}
E_{A1} = ENT_{.CCC} yz + ENT_{.CCD} y(1 - z) + ENT_{.CDC} (1 - y)z + ENT_{.CDD} (1 - y)(1 - z) \\
E_{A2} = ENT_{.DCC} yz + ENT_{.DCD} y(1 - z) + ENT_{.DDC} (1 - y)z + ENT_{.DDD} (1 - y)(1 - z) \\
\bar{E}_A = E_{A1}x + E_{A2}(1 - x)
\end{cases}$$

300 (1)

301 As shown in Table 1, $ENT_{.CCC} = e_A R_c + \eta P_A + (\alpha + 1)(P_A + P_e(1 - e_A)(1 - gov)) - e_A C_A(1 - \gamma)$,

302 $ENT_{.DCC} = P_A + P_e(1 - gov) - \beta(P_A + P_e(1 - e_A)(1 - gov))$, $ENT_{.CDC} = e_A R_c + (\alpha + 1)(P_A +$

303 $P_e(1 - e_A)(1 - gov)) - e_A C_A(1 - \gamma)$, $ENT_{.DDC} = P_A + P_e(1 - gov) - \beta(P_A + P_e(1 - e_A)(1 - gov))$,

304 $ENT_{.CCD} = e_A R_c + P_A(\eta + 1) + P_e(1 - e_A)(1 - gov) - e_A C_A(1 - \gamma)$, $ENT_{.DCD} = P_A + P_e(1 - gov)$,

305 $ENT_{\cdot CDD} = e_A R_c + P_A + P_e(1 - e_A)(1 - gov) - e_A C_A(1 - \gamma), ENT_{\cdot DDD} = P_A + P_e(1 - gov).$

306 Similarly, we can get $E_{B1}, E_{B2},$ and \bar{E}_B for public, and $E_{C1}, E_{C2},$ and \bar{E}_C for
 307 governments. Then, according to the formulation of replication dynamics for
 308 evolutionary games (Hofbauer and Sigmund, 1998), the replicator equation of
 309 enterprises adopting the control pollution strategy can be formulated in the following
 310 way:

311
$$FX = \frac{dx}{dt} = x(E_{A1} - \bar{E}_A) = x(1 - x)((\alpha + \beta)(P_A + P_e(1 - e_A)(1 - gov))z +$$

 312
$$\eta P_A y - e_A P_e(1 - gov) + e_A(R_c - (1 - \gamma)C_A)) \quad (2)$$

313 We can also get the replicator equation of public adopting the participation strategy:

314
$$FY = \frac{dy}{dt} = y(E_{B1} - \bar{E}_B) = y(1 - y)(\delta \varepsilon C_{B1} z - \lambda C_H x + C_{B0} - P_{B0} - \delta C_{B1} + \lambda C_H +$$

 315
$$\zeta R_p) \quad (3)$$

316 And the replicator equation of governments adopting the regulation strategy:

317
$$FZ = \frac{dz}{dt} = z(E_{C1} - \bar{E}_C) = z(1 - z)(-\alpha - \beta)(P_A + P_e(1 - e_A)(1 - gov))x -$$

 318
$$(\delta \varepsilon C_{B1} - (G_1 + G_0)\theta)y + \beta(P_A + P_e(1 - e_A)(1 - gov)) - C_{G1} + G_0 + G_1 \quad (4)$$

319 Then, the three-dimensional dynamic system is constructed as follows:

320
$$\begin{cases} FX = \frac{dx}{dt} = x(E_{A1} - \bar{E}_A) = x(1 - x)(A_1 z + A_2 y - A_3 + A_4) \\ FY = \frac{dy}{dt} = y(E_{B1} - \bar{E}_B) = y(1 - y)(A_5 z - A_6 x + A_7) \\ FZ = \frac{dz}{dt} = z(E_{C1} - \bar{E}_C) = z(1 - z)(-A_1 x - A_8 y + A_9 + A_{10}) \end{cases} \quad (5)$$

321 Where $A_1 = (\alpha + \beta)(P_A + P_e(1 - e_A)(1 - gov)), A_2 = \eta P_A, A_3 = e_A P_e(1 - gov),$

322 $A_4 = e_A(R_c - (1 - \gamma)C_A), A_5 = \delta \varepsilon C_{B1}, A_6 = \lambda C_H, A_7 = C_{B0} - P_{B0} - \delta C_{B1} + \lambda C_H + \zeta R_p,$

323 $A_8 = (\delta \varepsilon C_{B1} - (G_1 + G_0)\theta), A_9 = \beta(P_A + P_e(1 - e_A)(1 - gov)), A_{10} = -C_{G1} + G_0 + G_1.$

324 When $\frac{dFX}{dt} = 0, \frac{dFY}{dt} = 0, \frac{dFZ}{dt} = 0,$ we can get the eight pure strategic equilibrium

325 points of three-dimensional dynamic systems: A(0, 0, 0), B(1, 0, 0), C(0, 1, 0), D(0, 0,
326 1), E(1, 1, 0), F(1, 0, 1), G(0, 1, 1), H(1, 1, 1). These pure strategic equilibrium points
327 constitute the boundaries of the solution domain of the tripartite evolutionary game.
328 The area enclosed by these boundaries (Ω) is the equilibrium solution domain of the
329 tripartite evolutionary game:

$$330 \quad \Omega = \{(x, y, z) | 0 < x < 1; 0 < y < 1; 0 < z < 1\} \quad (6)$$

331 There are also six equilibrium points where a single population adopts a pure
332 strategy, and they are $S_1(1, \frac{-A_1+A_9+A_{10}}{A_8}, \frac{A_6-A_7}{A_5})$, $S_2(\frac{-A_8+A_9+A_{10}}{A_1}, 1, \frac{A_3-A_2-A_4}{A_1})$, $S_3(\frac{A_5+A_7}{A_6},$
333 $\frac{A_3-A_1-A_4}{A_2}, 1)$, $S_4(0, \frac{A_9+A_{10}}{A_8}, -\frac{A_7}{A_5})$, $S_5(\frac{A_9+A_{10}}{A_1}, 1, \frac{A_3-A_4}{A_1})$, $S_6(\frac{A_7}{A_6}, \frac{A_3-A_4}{A_2}, 0)$. The conditions
334 for the existence of S_1 are $0 < \frac{-A_1+A_9+A_{10}}{A_8} < 1$, $0 < \frac{A_6-A_7}{A_5} < 1$. Similarly, the
335 conditions for other five points can also be obtained.

336 Moreover, the system may also have a mixed strategy equilibrium point $M(x^*, y^*,$
337 $z^*)$ that satisfies Equation (7)

$$338 \quad \begin{cases} x^*(1-x^*)(A_1z^* + A_2y^* - A_3 + A_4) = 0 \\ y^*(1-y^*)(A_5z^* - A_6x^* + A_7) = 0 \\ z^*(1-z^*)(-A_1x^* - A_8y^* + A_9 + A_{10}) = 0 \end{cases} \quad (7)$$

339 However, $M(x^*, y^*, z^*)$ should be discarded when $M \notin \Omega$.

340 According to Friedman (1991), the evolutionary stable state (ESS) points of the
341 tripartite replication system can be judged by the Jacobian matrix local asymptotic
342 stability analysis method. The Jacobian matrix of the tripartite evolutionary game is as
343 follows:

$$344 \quad J = \begin{cases} (1-2x)(A_1z + A_2y - A_3 + A_4) & x(1-x)A_2 & x(1-x)A_1 \\ -y(1-y)A_6 & (1-2y)(A_5z - A_6x + A_7) & y(1-y)A_5 \\ -z(1-z)A_1x & -z(1-z)A_8 & (2z-1)(A_1x + A_8y - A_9 - A_{10}) \end{cases} \quad (8)$$

345 Evolutionarily stable strategies must be pure strategies if a condition of
346 information asymmetry holds in the dynamic replication system of the multi-party
347 evolutionary game when, and only when, it is a pure-strategy Nash equilibrium
348 (Ritzberger and Weibull, 1995; Selten, 1988). That is to say, it is only necessary to test
349 the asymptotic stability of the eight pure strategy equilibrium points in the tripartite
350 game.

351 For example, the Jacobian matrix of the tripartite evolutionary game at the pure
352 strategic equilibrium point A (0, 0, 0) is the following:

$$353 \quad J_A = \begin{cases} -A_3 + A_4 & 0 & 0 \\ 0 & A_7 & 0 \\ 0 & 0 & A_9 + A_{10} \end{cases} \quad (9)$$

354 The eigenvalues of matrix J_A are $\lambda_{A1} = -A_3 + A_4$, $\lambda_{A2} = A_7$, $\lambda_{A3} = A_9 + A_{10}$,
355 respectively.

356 By substituting all the eight pure strategy equilibrium points into Equation (8) and
357 computing the corresponding Jacobian matrix. We can get the resulting eigenvalues of
358 them (Table 3).

359 **Table 3.** Equilibrium points of the system and their eigenvalues.

Equilibrium point	Eigenvalues		
	λ_1	λ_2	λ_3
A (0,0,0)	$e_A(R_c - P_e(1 - gov)) - C_A(1 - \gamma)$	$P_{B0} - C_{B0} - C_{B1}\delta + C_H\lambda + R_p\zeta$	$G_0 - C_{G1} + G_1 + \beta(P_A + P_e(1 - e_A)(1 - gov))$
B (1,0,0)	$-P_{B0} + C_{B0} - C_{B1}\delta + R_p\zeta$	$G_0 - C_{G1} + G_1 - \alpha(P_A + P_e(1 - e_A)(1 - gov))$	$-e_A(R_c - C_A(1 - \gamma)) - P_e(1 - gov)$
C (0,1,0)	$(G_0 + G_1)(\theta + 1) - C_{G1} + \beta(P_A + P_e(1 - e_A)(1 - gov)) - C_{B1}\delta\varepsilon$	$C_{B1}\delta + P_{B0} - C_{B0} - C_H\lambda - R_p$	$e_AR_c + \eta P_A - P_e(1 - gov) + P_e(1 - e_A)(1 - gov) - e_AC_A(1 - \gamma)$

D (0,0,1)	$-P_{B0} + C_{B0} + R_p\zeta + \lambda C_H$ $-C_{B1}\delta(1 - \varepsilon)$	$R_c e_A$ $+ (\alpha + \beta) \left(\frac{P_A + P_e(1 - e_A)}{(1 - gov)} \right)$ $+ P_e e_A (gov - 1) + C_A e_A (\gamma - 1)$	$C_{G1} - G_0 - G_1$ $-\beta(P_A + P_e(1 - e_A)(1 - gov))$
E (1,1,0)	$\delta C_{B1} + P_{B0} - C_{B0} - \zeta R_p$	$G_0(\theta + 1) - C_{G1} + G_1(\theta + 1)$ $-\alpha(P_A + P_e(1 - e_A)(1 - gov))$ $-C_{B1}\delta\varepsilon$	$-R_c e_A - \eta P_A + P_e(1 - gov)$ $-P_e(1 - e_A)(1 - gov)$ $-e_A C_A (\gamma - 1)$
F (1,0,1)	$-P_{B0} + C_{B0} + R_p\zeta$ $-C_{B1}\delta(1 - \varepsilon)$	$C_{G1} - G_0 - G_0$ $+ \alpha(P_A + P_e(1 - e_A)(1 - gov))$	$-R_c e_A - P_e(gov - 1)$ $-(\alpha + \beta) \left(\frac{P_A + P_e(1 - e_A)}{(1 - gov)} \right)$ $-P_e(1 - e_A)(1 - gov)$ $+ C_A e_A (1 - \gamma)$
G (0,1,1)	$C_H + P_{B0} - C_{B0} - R_p\zeta$ $-C_H(\lambda + 1) + C_{B1}\delta(1 - \varepsilon)$	$C_{G1} - (G_0 + G_1)(\theta + 1)$ $-\beta(P_A + P_e(1 - e_A)(1 - gov))$ $+ C_{B1}\delta\varepsilon$	$R_c e_A + \eta P_A - P_e(1 - gov)$ $+(\alpha + \beta) \left(\frac{P_A + P_e(1 - e_A)}{(1 - gov)} \right)$ $+ P_e(1 - e_A)(1 - gov)$ $- C_A e_A (1 - \gamma)$
H (1,1,1)	$P_{B0} - C_{B0} - R_p\zeta$ $-C_{B1}\delta(\varepsilon - 1)$	$C_{G1} - (G_0 + G_1)(\theta + 1) +$ $\alpha(P_A + P_e(1 - e_A)(1 - gov))$ $+ C_{B1}\delta\varepsilon$	$-R_c e_A - \eta P_A + P_e(1 - gov)$ $-(\alpha + \beta) \left(\frac{P_A + P_e(1 - e_A)}{(1 - gov)} \right)$ $- P_e(1 - e_A)(1 - gov)$ $+ C_A e_A (1 - \gamma)$

360 3. Results and discussion

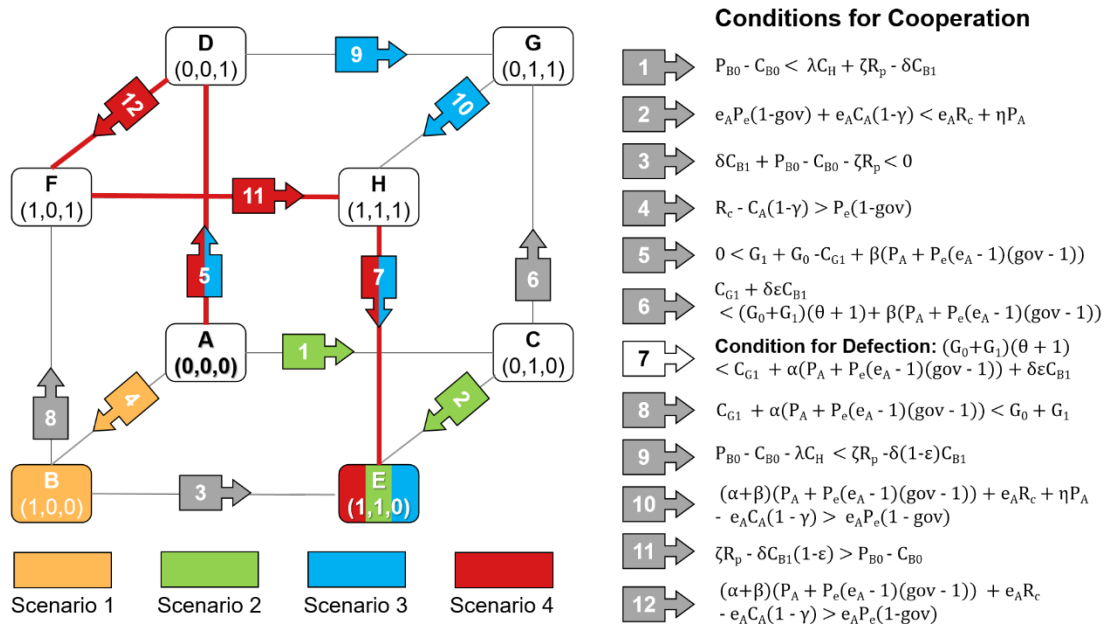
361 3.1 Evolutionary path analysis

362 According to Lyapunov (1992), the equilibrium point is asymptotically stable only
363 when all eigenvalues are negative. That is, when $\lambda_1 < 0, \lambda_2 < 0$, and $\lambda_3 < 0$ are
364 satisfied at the same time, the corresponding equilibrium point is the ESS.

365 For example, under the condition that the initial state point A (0,0,0) is an
366 asymptotically stable equilibrium point, that is, when $\lambda_{A1} < 0, \lambda_{A2} < 0, \lambda_{A3} < 0$ has
367 been satisfied, enterprises do not control pollution, the public does not participate, and
368 the governments do not regulate. In the same way, $\lambda_{B1} < 0, \lambda_{B2} < 0, \lambda_{B3} < 0$ is
369 satisfied when point B (0,0,1) is an asymptotically stable equilibrium point. The
370 difference from point A (0,0,0) is that the government strategy has become regulation.
371 In other words, from path A-B, in order for the government to choose regulation, it must
372 meet the stability conditions of point A (and the initial order of the parameters in Table

373 1), and satisfy the stability conditions of point B. Then, comparing expressions of
 374 $\lambda_{A1}, \lambda_{A2}, \lambda_{A3}, \lambda_{B1}, \lambda_{B2}, \lambda_{B3}$, it can be found that the condition of A-B is $R_C -$
 375 $C_A(1 - \gamma) > P_e(1 - gov)$ (this is the condition 4 shown in Figure 2), meaning that the
 376 net profit of control pollution is great than the external profit of not controlling pollution.
 377 By analogy, we can get other conditions for cooperation, and construct the tripartite
 378 evolutionary path cube (Figure 2).

379 In initial state A (0,0,0), given that the externality benefit of corporate pollution
 380 abatement is greater than the total benefit after pollution abatement, which is due to low
 381 income of carbon emission reduction, high cost of pollution control technology and
 382 poor innovation ability of green technology, the stable strategy of the enterprises is not
 383 to control pollution. Starting from the initial state, to reach the ESS of corporate
 384 pollution control, we identified the following four different scenarios:



385

386 **Figure 2. Three-player evolution path cube.** The eight vertices on the left correspond to eight pure

387 strategy equilibrium points, and the lines between each point correspond to the conditions of cooperation

388 (number 7 is the condition for defection). The specific conditional expressions are listed on the right. The
389 identified paths under the four scenarios are represented by orange, green, blue, and red lines, respectively.

390 Scenario 1. The evolution path is A-B. The practical significance of condition 4 is
391 that when the benefits of synergistic emission reduction minus the actual cost of
392 pollution control are greater than the external benefits obtained by companies without
393 pollution control, which requires green technology innovation. This should have been
394 the most perfect path whereby enterprises could accomplish air pollution control even
395 without government regulation or public participation. But the fact is that technological
396 innovation is a long-term dynamic process, and it needs two steps of innovation and
397 adoption to achieve pollution reduction or other goals, which requires time and
398 cost(Jaffe et al., 2005). So far, there seems to be no such technological innovation that
399 can definitely bring net profits and make polluting enterprises voluntarily take the
400 initiative to control pollution, so this scenario is unrealistic.

401 Scenario 2. The evolution path is A-C-E. After conditions 1 and 2 are met
402 successively, the ideal state of air pollution control can be achieved in a stable state
403 where only public participation is required to cooperate with air pollution control, and
404 the government does not need to supervise. The practical significance of this path is
405 that the total income of public participation is greater than the total income from
406 personal protection, and the total income of air pollution control is greater than the total
407 income from non-pollution control. Similar to scenario 1, meeting condition 2 in stage
408 2 (C-E) of this scenario requires a well-established carbon trading market and

409 enterprises with strong green technology innovation capabilities, which does not
410 conform to the cognition of the gradual development of technology as mentioned in
411 scenario 1. Furthermore, public consultation mechanisms in China always need to be
412 facilitated and steered by local authorities, on which they are also highly dependent
413 (Shen and Lisa Ahlers, 2018) indicating that it is challenging for the public to participate
414 spontaneously in environmental governance under China's national circumstances.
415 Although the China Air Pollution Map Application has a certain effect on inhibiting
416 industrial pollution emissions, but its marginal effect will diminish over time, which
417 shows that only the joint participation of government policies, the public, and
418 enterprises can effectively control air pollutant emissions (Li, L. et al., 2018).
419 Consequently, this path appears impractical.

420 Scenario 3. The evolution path is A-D-G-H-E. When conditions 5, 9, 10, and 11
421 are met successively, the system will gradually evolve from the initial state to E (1,1,0).
422 That is to say, when the profit of the three stakeholders choosing the cooperation
423 strategy is greater than the defection, the system will gradually evolve to H (1,1,1). In
424 the final stage (H-E), the effect of government regulation is reduced and the government
425 chooses to defect. The ideal state E (1,1,0) that only requires the participation of the
426 public and enterprises to control pollution can be achieved. From the expressions of
427 conditions 10 and 12, it can be seen that the two conditions are almost the same, except
428 for the inclusion of the promotion coefficient of public participation in enterprises
429 benefits (η) in condition 10. While it is true that public participation constraint plays an

430 important role in promoting enterprises green technological innovation(Zhao, L. et al.,
431 2022), we believe that the benefits derived from this participation are relatively
432 insignificant when compared to the advantages of implementing green technological
433 innovation itself. That is to say, the resistance faced by the evolution from D to F and
434 G to H is nearly the same. When the government breaks the predicament, that is, when
435 the system evolves to D (0,0,1), it can directly evolve to F (1,0,1) to encourage
436 enterprises to participate in pollution control as soon as possible to achieve the primary
437 purpose of pollution control, instead of promoting public participation. Consequently,
438 Scenario 3 is practical but not reasonable enough.

439 Scenario 4. The evolution path is A-D-F-H-E. The only difference from Scenario
440 3 is that after government regulation, priority is given to promoting corporate pollution
441 control instead of promoting public participation, which is more in line with the primary
442 purpose of pollution control. Therefore, this scenario shows the most feasible and
443 reasonable evolution path, suggesting that the cooperative governance of the three is
444 the optimal solution to China's air pollution process. We will conduct a simulation
445 analysis for each stage of this scenario in the next section.

446

447 **3.2 Simulation analysis**

448 The initial stage of each scenario is the same. Enterprises choose not to control pollution
449 due to high external benefits, high treatment costs, and low carbon emission reduction
450 benefits from coordinated emission reductions. The environmental health damage is

451 still within the acceptable range of the public, the obstacles to public participation
452 channels are substantial, the cost of public participation is too high, and the proportion
453 of the professional public is low, making the public more inclined to personal protection.
454 The governments choose not to regulate because of the high administrative costs of
455 regulation, the low reputation loss of non-regulation, and the fact that government
456 revenue also partially depends on enterprises' share of external profits.

457 The simulation parameters we set first need to meet the basic parameter
458 relationship of the game model in Table 1, and also meet the condition that point A
459 (0,0,0) is an asymptotically stable point ($\lambda_{A1} < 0, \lambda_{A2} < 0, \lambda_{A3} < 0$).

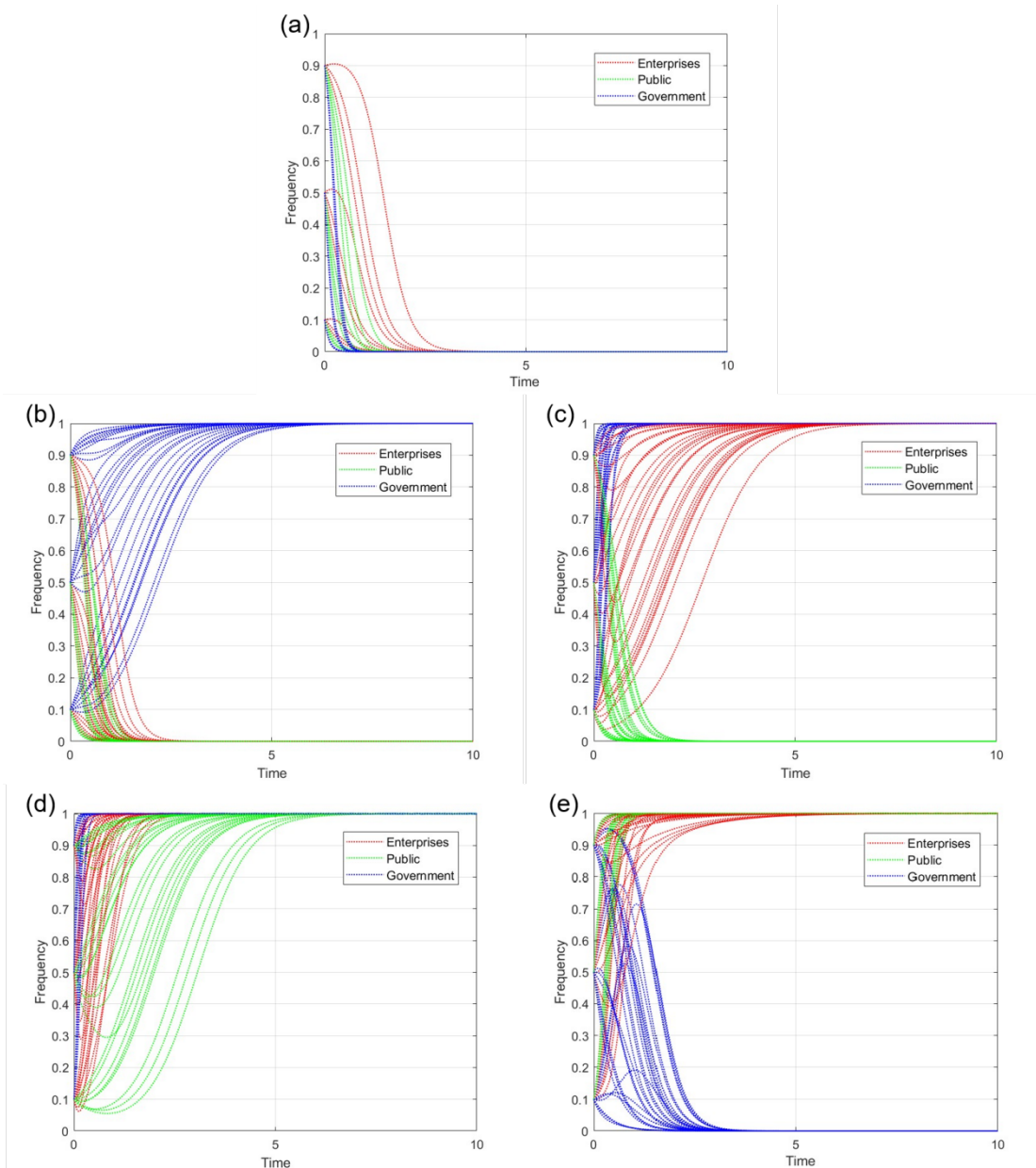
$$460 \quad P_A = 40, P_e = 20, C_A = 35, e_A = 0.1, R_C = 10, \alpha = 0, \beta = 0, \gamma = 0.1$$
$$461 \quad C_H = -30, C_{B1} = 30, \delta = 0.8, P_{B0} = 10, C_{B0} = 28, \epsilon = 0, R_p = 25, \zeta = 0.2, \eta = 0.1, \theta = 0.1, \lambda = 0.1$$
$$462 \quad C_{G1} = 25, C_E = 30, gov = 0.5, G_0 = 10, G_1 = 5, \kappa = 0.8$$

463 In this case, as shown in Figure 3a, regardless of the proportion of the three
464 stakeholders choosing to cooperate initially, the evolutionary stable state of the system
465 in each scenario is the state A (0,0,0) in which all three stakeholders defect.

466 **3.2.1 Evolutionary stages of Scenario 4**

467 In Section 3.1, we identified Scenario 4 as the most practical path. As far as China's air
468 pollution control process is concerned, the initial state of evolution corresponds to the
469 early barbaric development state. During this period, enterprises were more likely to
470 prioritize obtaining higher external benefits by directly discharging pollutants, at the
471 expense of environmental quality. These practices were enabled, in part, by the defects

472 in the legal system for the prevention and control of air pollution (PCAP) during the
473 preceding phase, when the Chinese government first recognized the importance of
474 environmental protection, beyond political considerations (Feng and Liao, 2016).
475 Unfortunately, the general public had a low awareness of air pollution risks and no
476 awareness of participation. Furthermore, the high degree of environmental
477 decentralization in the initial state means that local government officials blindly pursue
478 economic growth to get promoted, vigorously introduce high energy-consuming and
479 heavy polluting enterprises but do not remediate polluting enterprises, and ignore
480 environmental quality and choose not to regulate.



481

482 **Figure 3. The evolution paths of the different stages of scenario 4.** (a) The initial stage for all scenarios;

483 (b) Stage 1 evolution towards sink D (0, 0, 1); (c) Stage 2 evolution towards sink F (1, 0, 1); (d) Stage 3

484 evolution towards sink H (1, 1, 1); (e) Stage 4 evolution towards sink E (1, 1, 0).

485 Since then, with economic development, pollution has intensified, and its negative

486 impact on environmental governance and public health has gradually emerged. An

487 inventory of air pollutant emissions in Asia in the year 2000 shows that emissions in

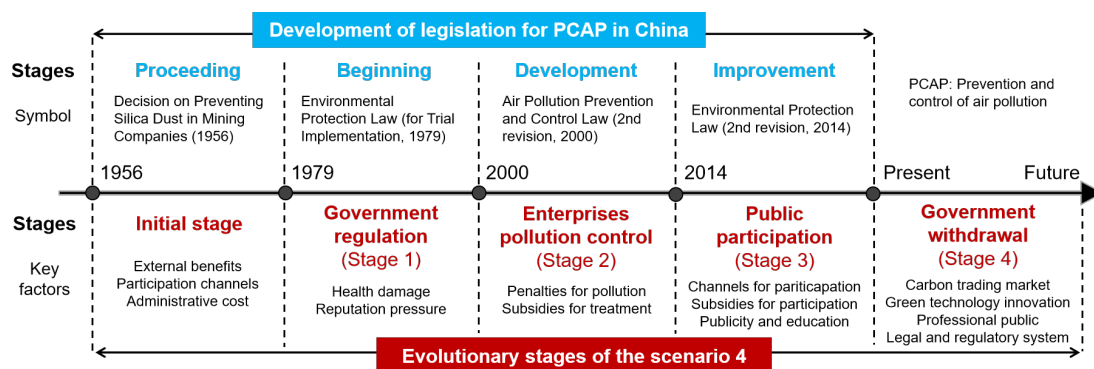
488 China dominate the signature of pollutant concentrations in Asia (Streets et al., 2003).

489 Besides, news reports on environmental pollution in China have gone through two hot
490 periods, the mid-to-late 1980s and the mid-to-late 1990s, indicating that the public's
491 environmental awareness is constantly increasing (Zhang et al., 2021). Society has
492 begun to pay attention to air pollution, and reputation pressure has been passed on to
493 the government, forcing it to start controlling environmental pollution. In this case, the
494 corresponding model parameters change as follows: $G_0 = 19$, $\beta = 0.05$, $e_A = 0.2$, and the
495 other parameters remain unchanged. As shown in Figure 3b, the evolution of the three-
496 party game reaches stage 1, and the government begins to supervise, which roughly
497 corresponds to the period between the 1980s and 2000s in China.

498 After the government began to regulate, it took measures such as penalties for
499 pollution and subsidies for treatment technology to encourage enterprises to control
500 pollution (Figure 3c). In reality, the Chinese government has begun to control the total
501 amount of air pollutants and regional joint prevention and control, and the prevention
502 and control of acid rain and sulfur dioxide pollution has been included in the "Tenth
503 Five-Year Plan" and "Twelfth Five-Year Plan." For the prevention and control of critical
504 industries and enterprises, several air pollutant emission standards have been revised
505 successively, and coordinated control of various pollutants has been carried out (Wang
506 et al., 2019). The corresponding model parameters change as follows: $e_A = 0.4$, $R_c =$
507 15 , $\alpha = 0.06$, $\beta = 0.2$, $G_1 = 10$. This stage roughly corresponds to the period between the
508 2000s and 2010s in China.

509 Since then, an essential stage of environmental governance has come. In the

510 context of government regulation and corporate pollution control, to allow the public,
 511 a stakeholder, to participate in air pollution control, the government has begun to build
 512 channels for public participation, strengthen the intensity of information disclosure,
 513 carry out publicity and education, and subsidize public participants (Figure 3d). In
 514 reality, air pollution is getting worse and has endangered public health(Huang et al.,
 515 2023), research shows that ambient PM_{2.5} pollution led to 631,230 premature deaths in
 516 129 cities in 2015 (Zhu et al., 2019). In 2010, the former Ministry of Environmental
 517 Protection opened the "12369" environmental reporting hotline, and in 2015 opened the
 518 new media method of WeChat environmental reporting, making it easier to report
 519 pollution and allowing the public to participate in air pollution control to safeguard their
 520 vital interests (Wang et al., 2019). At the same time, the carbon market is also
 521 developing, corporate pollution control and coordinated emission reductions have
 522 begun to have positive benefits, and actual pollution control efforts have also increased.
 523 These responses are as follows in the model parameters: $\delta = 0.6, \varepsilon = 0.1, \zeta = 0.3 e_A =$
 524 $0.6, R_c = 20, G_0 = 25, G_1 = 15$. This stage roughly corresponds to the period from 2010s to
 525 the present in China.



526

527 **Figure 4. Comparison of different stages of PCAP and evolutionary stages of Scenario 4.**

528 The legal system for PCAP in China can also be divided into four stages:
529 pioneering, start-up, development, and improvement (Feng and Liao, 2016), and the
530 corresponding relationship with the evolution path of the scenario 4 is shown in Figure
531 3. Combined with the above analysis, we believe that China is currently in the transition
532 period from stage 3 to stage 4, and should focus on promoting coordinated emission
533 reduction and tapping the potential of the carbon emission reduction market. And pay
534 more attention to the role of the public, establish and improve public participation
535 channels, and strengthen environmental information disclosure and environmental
536 protection publicity and education to promote public participation.

537 We also believe that the system should be able to evolve to the optimal stage 4, as
538 shown in Figure 3e and Figure 4. At this time, governmental supervision may not be
539 necessary to ensure the control of air pollution, as reliance on public participation and
540 corporate pollution control can suffice. The practical significance of this stage is that
541 during later stage of economic development, high-polluting enterprises have been
542 eliminated, resulting in reduced external benefits for enterprises. Therefore, enterprises
543 must continuously innovate green technology to reduce the cost of pollution control
544 technology. At the same time, the carbon trading market is already highly developed,
545 and synergistic emission reduction from collaborative air pollution control offers
546 greater benefits than external benefits, making pollution control a natural choice.

547 In addition, the public has access to sufficient environmental information through
548 channels gradually established by the government in the early stages. Furthermore, a

549 high proportion of professional public, including members of the CPPCC, are actively
550 engaged in promoting corporate pollution control. These individuals can provide
551 valuable proposals through the CPPCC to improve the living environment, beyond
552 simply submitting complaint letters (Zhang et al., 2019). Based on the above situation,
553 continued government supervision would only result in unnecessary administrative
554 costs. Instead, once an established environmental laws and regulations system is in
555 place (i.e., to reach later stage of "Improvement" of PCAP in Figure 4), government
556 supervision can be withdrawn, and an ideal joint governance situation between
557 enterprises and the public can be achieved. We believe that this will not only effectively
558 control air pollution but also allow the government to shift its focus to other important
559 issues, optimizing the allocation of its resources. The corresponding model parameters
560 change as follows: $P_e = 10, e_A = 0.7, R_c = 30, \gamma = 0.3, \alpha = 0, \delta = 0.5, \varepsilon = 0, \zeta = 0.2, G_0 =$
561 $15, G_1 = 5.$

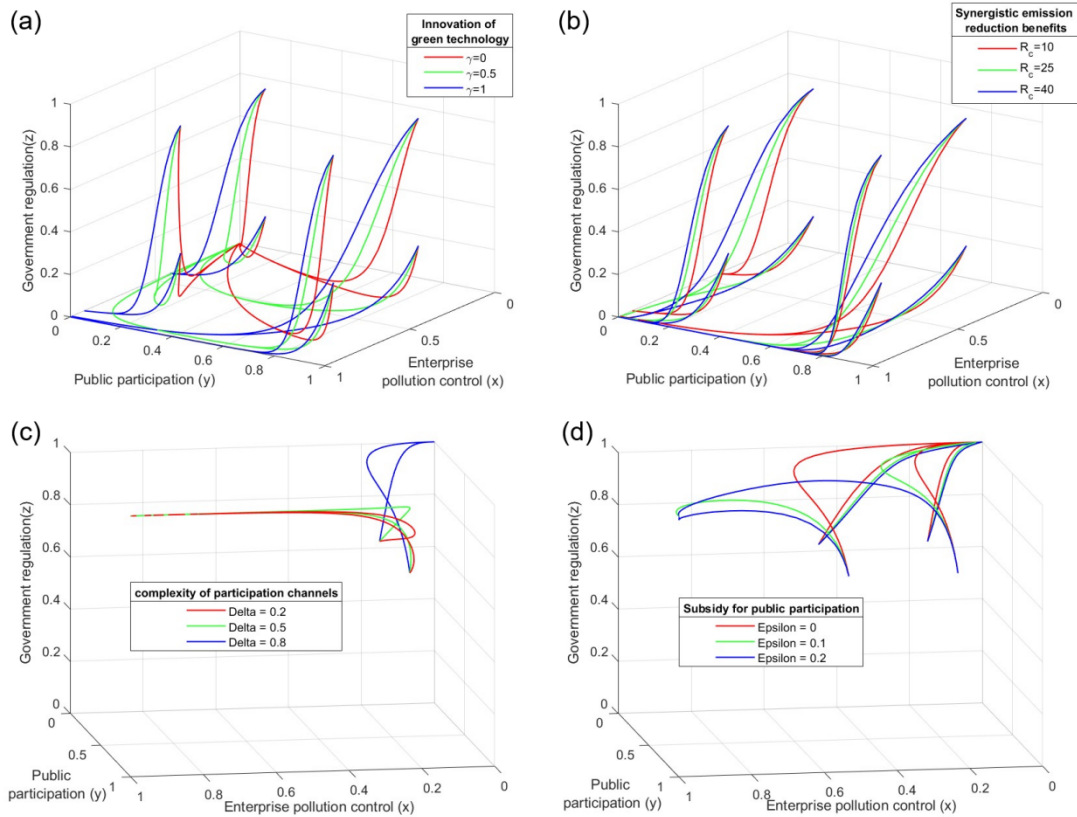
562

563 **3.2.2 Key parameter simulation analysis**

564 Going back to the unreasonable Scenario 1, we have focused on the impact of the two
565 parameters of enterprises innovation capability (γ) and collaborative emission
566 reduction benefits (R_c) on the evolution state of the system through simulation analysis.
567 It can be seen that in the initial state, upgrading innovative technologies cannot
568 effectively promote corporate pollution control (Figure 5a), while developing a carbon
569 trading market cannot effectively promote corporate pollution control (Figure 5b).

570 Despite the difficulties to achieve from the initial state, it reflects the importance
571 of carbon emission reduction policies.

572 Combined with the previous discussion on Scenario 4, we can see that the benefits
573 of synergistic carbon emission reductions at each stage have played a positive role in
574 the evolution of the system towards the final state. The Chinese government has
575 established ambitious goal to reach its carbon peak by 2030 and achieve carbon
576 neutrality by 2060(Wang, P. et al., 2022), despite facing numerous challenges (Zhao, X.
577 et al., 2022). Thus, reducing carbon emissions will be a critical undertaking for China
578 to address climate change in the future(Pu et al., 2022; Wang et al., 2023). Recent study
579 has made it clear that CO₂ emission reduction activities will significantly promote PM_{2.5}
580 emission reduction (Dong et al., 2019). This discovery has inspired us that while
581 formulating carbon emission reduction policies, attention should be paid to the co-
582 design with air pollution control policies. Such an approach would enable the
583 simultaneous achievement of the objectives of carbon and pollution emission reduction
584 with minimal investments.



585

586

Figure 5. Evolutionary path diagram when a certain parameter changes. (a) Changes in capabilities

587

of green technology innovation. (b) Changes in the benefits of synergistic emission reductions. (c)

588

Changes in the complexity of participation channels. (d) Changes in the subsidy coefficient for public

589

participation.

590

Going back to Stage 1 of Scenario 3, we find that when the government starts to

591

regulate, if we increase subsidies for public participation or establish public

592

participation channels, we can still evolve to H (1,1,1) (Figure 5c & 5d). Although this

593

depends on the proportion of the three stakeholders choosing to cooperate, especially

594

when the probability of government regulation is at a high level, it still reflects the great

595

potential of public participation.

596

In the process of managing the environment in reality, it is not only necessary to

597

assess the stage of development that the reality is in, but also to select the variables that

598 have the greatest impact on the evolutionary stable state based on the cooperation
599 probability of the three stakeholders, and to formulate targeted strategies to ensure that
600 the ideal state is reached faster. It can be seen that public participation has great potential
601 to promote corporate pollution control, but this requires the government to disclose
602 enough environmental information and establish communication channels to promote
603 public participation. As the public's awareness of environmental degradation grows,
604 government should build a meaningful institutional framework to engage the public
605 participation and get their voices heard (Li et al., 2012).

606 Different environmental policy tools may have diverse governance effects due to
607 differences in their implementers and mechanisms. Referring to our results, we
608 emphasize that in addition to government-led command-and-control policies, it is also
609 necessary to explore economic stimulus and persuasion-based policies led by
610 enterprises and the public, so as to promote pollution control through market means and
611 public power.

612

613 **3.2.3 External validity**

614 Our conclusion is consistent with Tu et al. (2019) research that although the government
615 plays a major role in environmental governance, the way to better deal with
616 environmental challenges is the joint efforts of the government, the public and
617 enterprises. Moreover, In addition, some scholars have applied the coupling
618 coordination model and found that although the level of environmental collaborative

619 governance is not high, the degrees of government-corporation-public collaborative
620 governance generally keep increase (Duan et al., 2020), which also confirms our
621 judgment on the current evolution stage of air pollution control. That is, China is still
622 in the stage of tripartite cooperation in air pollution control. In addition to this, we have
623 additionally identified that there may be a phase of government withdrawal in the future,
624 reflecting our additional contribution.

625 Since our tripartite evolution model is tailor-made for China and cannot be directly
626 copied to other countries and regions, it is necessary to reconsider the inclusion of
627 stakeholders and parameters according to local conditions. The United States and
628 Canada, Germany and France, China and Japan are respectively in the green technology
629 network cooperation centers of the Americas, Europe and Asia, and the determinants of
630 their technology cooperation are different (Li et al., 2021). This will affect the initial
631 value of the green technology innovation capability of enterprises, and countries with
632 extremely advanced green technology are expected to even achieve corporate
633 environmental autonomy (corresponding to Scenario 1 of this study). China's
634 environmental non-governmental organizations (ENGOS) are playing an increasingly
635 important role in environmental governance, while the role of ENGOS has long been
636 recognized by foreign scholars (Li, G. et al., 2018). For countries with a more developed
637 environmental public participation level, their participation channels, professional
638 public proportions, and the in promoting enterprise pollution control may be better, and
639 those countries are expected to reach the stage of collaborative governance between the

640 public and enterprises envisioned in this study earlier.

641 Affected by various factors, even to deal with the same environmental challenges,
642 each region may have different kinds of stakeholders, evolution paths and evolution
643 stages, resulting in the need for environmental strategies tailored to local conditions.

644

645 **4. Conclusion**

646 In the current context of air pollution control, inconsistent interest demands from
647 various stakeholders hinder efficient cooperative governance. This situation constitutes
648 a multi-period public goods game dilemma involving multiple stakeholders with
649 different interests and governance costs, as well as their interactions. This study uses a
650 tripartite evolutionary game method to examine the decision-making mechanism of
651 various stakeholders in China's air pollution control process. We attempt to explore the
652 evolution scenarios of cooperative governance with compatible interests from the
653 internal mechanism and mutual influence of their decision-making, finding that the
654 collaborative governance among the three stakeholders is the optimal path for China's
655 air pollution control.

656 In the tripartite collaborative air pollution control in China, government regulation,
657 enterprises' pollution control, public participation, and government withdrawal
658 constitute four stages, and the government plays an important role in the first three
659 stages. China is in a transitional period from public participation to government
660 withdrawal, and the following countermeasures should be taken to promote cooperative

661 governance. First, introduce science and technology subsidy policies to encourage
662 polluting enterprises to carry out green technology innovation. Second, strengthen
663 environmental information disclosure, publicity, and education to enhance public
664 awareness of participation in environmental governance. Third, establish and improve
665 the system and mechanism of public participation to ensure the smoothness of public
666 participation channels.

667 In the future, public participation should be emphasized, and the degree of public
668 participation should be enhanced through participation mechanism construction and
669 environmental information disclosure. This will stimulate the potential of public
670 participation to improve the environment and reach the "degree of citizen power"
671 (Arnstein, 1969). Additionally, to incentivize and reward green technology innovation
672 among enterprises, it is recommended to introduce science and technology subsidy
673 policies. Furthermore, it is important to follow the China's carbon neutral policy and
674 pay close attention to the synergistic effect of carbon emission reduction policies on air
675 pollution reduction. This will promote enterprises to actively reduce pollution and
676 carbon emissions. As a result, the joint governance of the public and enterprises can
677 effectively control air pollution, allowing the government to shift its focus to other
678 important issues.

679 Compared with the current research on air pollution control, the marginal
680 contributions of this study are: (1) It demonstrated how to simulate the game process
681 among multiple stakeholders involved in China's air pollution control process through

682 a tripartite evolutionary game model. (2) The study employs theoretical analysis and
683 simulation analysis to propose possible evolution paths and recommendations for
684 achieving collaborative air pollution control. (3) The incorporation of additional
685 parameters into the game model, including enterprise innovation, professional public,
686 and government decentralization, that provide a more comprehensive understanding of
687 the game relationships and offer more practical information for promoting collaborative
688 governance policies.

689 However, this research has some limitations. First, our game model only considers
690 the collaborative governance among enterprises, the public, and the government, and
691 does not account for the coordination among various departments and regions. Second,
692 we only explored the general issue of air pollution control without involving specific
693 air pollutants. Third, while our model incorporates parameters reflecting economic
694 stimulus and persuasive policies, it does not analyze the impact of the simultaneous
695 effect of multiple policy instruments. Fourth, due to the lack of sufficient real data in
696 the simulation to set the model parameters, we cannot draw more practical conclusions.
697 Finally, the parameters of our evolutionary game model are tailored to China's national
698 conditions. When adapting our evolutionary game model to other countries or regions,
699 several parameters should be used, taking into account cultural and political differences.

700

701 **CRedit author statement**

702 **Jiaming Wang:** Software, Formal analysis, Writing - Original Draft, Visualization.

703 **Ling Jia:** Writing - Review & Editing. **Pan He:** Writing - Review & Editing. **Peng**
704 **Wang:** Conceptualization, Methodology, Supervision, Writing - Review & Editing. **Lei**
705 **Huang:** Funding acquisition.

706

707 **Declaration of Competing Interest**

708 The authors declare that they have no known competing financial interests or
709 personal relationships that could have appeared to influence the work reported in this
710 paper.

711

712 **Research data**

713 The code for the evolutionary game model in this study is available at
714 [https://github.com/Carl723000/A-Tripartite-Evolutionary-Game-of-Enterprises-](https://github.com/Carl723000/A-Tripartite-Evolutionary-Game-of-Enterprises-Public-and-Government)
715 [Public-and-Government](https://github.com/Carl723000/A-Tripartite-Evolutionary-Game-of-Enterprises-Public-and-Government)

716

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721

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